

City of Greenacres
Florida

2016 Comprehensive Annual Financial Report

FISCAL YEAR ENDING SEPTEMBER 30, 2016





Comprehensive Annual Financial Report
of the
City of Greenacres, Florida
For The Fiscal Year Ended
September 30, 2016

Prepared by Department of Finance
James McInnis, Director of Finance

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INTRODUCTORY SECTION



City of Greenacres

Department of Finance

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Joel Flores, Mayor

Andrea McCue, City Manager

March 24, 2017

The Honorable Mayor and Members of the City Council
City of Greenacres, Florida

We are pleased to submit the Comprehensive Annual Financial Report of the City of Greenacres, Florida for the fiscal year ended September 30, 2016, which also includes the Independent Auditors' Report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The financial statements are presented in accordance with Governmental Accounting Standards Board (GASB) Statement 34, *Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments*. The presentation of the City of Greenacres' financial information includes two financial statements that provide a government-wide perspective using the accrual basis of accounting. Management's Discussion and Analysis section provides a more detailed explanation of the statements.

The GASB reporting model is intended to assist in making economic, social and political decisions and in assessing accountability to the residents by:

- ❖ Comparing actual financial results with the legally adopted budget, where appropriate;
- ❖ Assisting in determining compliance with fiscally-oriented laws, rules and regulations; and
- ❖ Assisting in evaluating the efficiency and effectiveness of the City of Greenacres' operations.

FINANCIAL STATEMENT FORMAT

This report has been prepared and organized to meet the requirements of the Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting Program. By following the guidelines of this program, the report's format facilitates understanding by the residents and provides information needed by the most sophisticated and interested financial observers. The report is presented in four sections: introductory, financial, statistical, and other reports.

- ❖ The **introductory section**, which is unaudited, includes this transmittal letter, a list of principal officials, the City of Greenacres' organization chart, and the Government Finance Officers Association Certificate of Achievement for fiscal year ended 2014. This section is designed to provide an overview and general understanding of the report.

- ❖ The **financial section** provides a detailed presentation of the financial position and results for the fiscal year ended September 30, 2016. The financial section is divided into three identified subsections for the convenience of the reader:

- o Management’s Discussion and Analysis
- o Basic Financial Statements Including Notes and Required Supplementary Information
- o Combining and Individual Fund Statements.

Readers are encouraged to pay particular attention to the Management’s Discussion and Analysis and the Notes to Basic Financial Statements. These provide valuable analysis and explanation of the financial statements.

- ❖ The **statistical section**, which is unaudited, includes a number of multi-year tables and other data designed to present social, economic, and financial trends of the City of Greenacres, providing an overall view of the fiscal capacity of the City. This section is presented in accordance with GASB Statement 44, *Economic Condition Reporting: The Statistical Section*.
- ❖ The **other reports section** includes the Independent Auditors’ Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and the Management Letter in Accordance with the Rules of the Auditor General of the State of Florida. This section also includes all the reporting requirements under the Federal Single Audit Act and OMB Circular A-133.

PROFILE OF THE GOVERNMENT

The City of Greenacres, incorporated in 1926, is located in the central part of Palm Beach County, Florida, approximately five miles from the Atlantic Ocean. The City has a land area of 5.85 square miles with a population of 38,943 (BEBR Census), making the City the eighth largest of the 38 cities in the county. Greenacres is empowered to levy a property tax on both real and personal properties located within its boundaries and it also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The City of Greenacres has operated under the Council-Manager form of government since 1980. Policy-making and legislative authority are vested in the City Council consisting of the Mayor and five Council members. The City Council is responsible, among other things, for approving ordinances, adopting the budget, appointing committees, and hiring both the City Manager and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the Directors of the various departments. The Council is elected on a non-partisan basis. Council members serve two-year staggered terms. The Mayor is also elected to serve a two-year term. The Mayor and the five Council members are elected at large.

The City provides general municipal services such as police (contracted), fire, emergency medical services, protective inspections, public works, planning, zoning, engineering, recreation, and cultural events. The City provides solid waste collection and recycling services through a contract with a privately owned sanitation company. For fiscal year 2016, Advanced Disposal Services Solid Waste Southeast, Inc. held this franchise contract. Palm Beach County Water Utilities Department provides water and sanitary sewage service in the City.

The financial reporting entity includes all of the funds of the City of Greenacres. There is one subordinate entity reporting to the City and included in this report, the Public Safety Officer and Firefighter Retirement Plan. This subordinate entity was created effective January 1, 1996, to provide retirement, death survivorship, and disability benefits to all Public Safety Officers and Firefighters hired January 1, 1996, and thereafter, consistent with the provisions of Florida Statutes 175 and 185.

ECONOMIC CONDITION AND OUTLOOK

The City is located in the central area of Palm Beach County, Florida. The primary economic sectors of the County are agriculture, tourism, service industry, and retirement housing. The City is a residentially oriented suburb, with supporting commercial establishments to serve its diverse population. The rapid population growth rate in the metropolitan area was severely impacted by the Great Recession, but still managed to register small gains as did the City's population growth rate.

The City has no industrial zoning, and has no single large employers within the City limits. Palm Beach County School District and Palm Beach County government are two large local employers, with over 21,600 and 10,900 employees, respectively. The American Community Survey for Palm Beach County lists the three top trades as: 1) Educational, health care and social assistance, the largest sector at more than 126,000 employees; 2) Professional, scientific and administrative services at over 98,000; and 3) Retail Trade at approximately 86,000. The City's economy is primarily driven by residential and commercial developments representing a fairly broad spectrum of the population and business types, respectively.

Due to the impact of the Great Recession property values declined by 47% between 2008 and 2013 which resulted in a \$3.6 million or 44% reduction in property tax revenues. As part of the City's long term financial planning, and to address the impact of the Great Recession, the City prioritized essential services and desired levels of service in conjunction with budget preparation. Additionally, the City continued to close the gap between revenues and expenditures for non-essential services. The City developed several strategies for financial sustainability for future years. They are: 1) drawdown unassigned fund balance and maintain at or above 25% of annual expenditures; 2) control expenditures by evaluating staffing levels, overtime, and benefits; and 3) increase/stabilize revenues by adjusting fee schedules and the tax rate. The implementation of those strategies has enabled the City to maintain a sound financial position without impacting levels of service.

In relation to local economic conditions, there are positive signs that the recovery from the Great Recession is continuing. The final assessed property value after the Value Adjustment Board hearings increased by 9.1% in fiscal year 2016; this is the fourth year of increased property values after a 47% decline between 2008 and 2013. Property tax collections increased for the third year in a row in fiscal year 2016, by \$1.6 million or 24.4%, after consecutive decreases from 2007-2013. The State's economic outlook has continued to improve and will result in projected increases in intergovernmental revenues in the form of the half-cent sales tax and state revenue sharing.

Improved state market conditions stimulated the Greenacres economy and resulted in 39 new residential units being built in the City, with site work underway for an additional 85 units. Construction of a new 8,687 sq. ft. Family Dollar Store is almost complete and construction of a 5,943 sq. ft. WaWa Gas Station has begun. Major remodeling amounting to \$1.2 million began on the former Office Depot store to convert it to an Immunotek Bio Center.

The outlook for 2016 and beyond continues to appear positive as the recovery from the Great Recession continues. The City experienced increases in State Revenue Sharing, Electric Franchise Fees, Electric Utility Taxes, and Half Cent Sales Tax as the State economy continued to recover. The short-term future growth rate is expected to remain steady as approved developments are completed and new developments are approved within existing and future annexation boundaries.

MAJOR INITIATIVES

Over the past decade, the City has been addressing three major areas:

- ❖ Upgrading its capital investment for Public Safety functions and security in the City
- ❖ Improving roads, infrastructure, and appearance throughout the City's neighborhoods
- ❖ Development of parks and recreational facilities for all City residents

Initiatives related to public safety during the fiscal year 2016 included: 1) the purchase and installation of camera surveillance systems at Rambo and Ira Van Bullock Parks; 2) the replacement of Fire Rescue bunker gear to provide better protection to firefighters; 3) the purchase of Fire Rescue tablets and software for all Fire Rescue personnel, for the automation of ambulance run reporting in the field; 4) renovations of the Public Safety Headquarters to increase efficiencies of use and address required standards of public safety facilities. The Insurance Services Office (ISO), a principal provider of ratings and statistical information for the insurance industry in the country, evaluates the fire protection services of a city and assigns a Public Protection Classification (PPC) number from 1 to 10, with 1 being exemplary. The City of Greenacres' PPC rating improved from a 3 to a rating of 2 effective April 1, 2015. This significant accomplishment benefits residents and business owners as most Insurance Company Underwriters incorporate the ISO Public Protection Classification into their decision making process of whether to insure properties and at setting the price for policies written.

During fiscal year 2016 Construction began on Phase II of the Original Section Drainage Improvement project with the alleyway drainage areas north of First Street, South of the L-11 Canal, and West of Swain Boulevard being re-shaped to improve holding capacity and conveyance. Roadway resurfacing and refurbishing of asphalt markings and stripes was completed along Fleming and Jennings Avenues. Additionally, work has continued on the design of an appropriate landscape treatment for the City's non-irrigated roadway medians.

The City is committed to the development of parks and recreation facilities and enhancing "green space" within the City. Since the late 1990's over 10 million has been allocated to construct, renovate, expand and improve City parks. During fiscal 2016, the City completed the 3.5 million expansion of the Community Center that was begun during fiscal year 2015. Additionally, to provide for ongoing repairs and upkeep of the City's public parks, sports turf was replaced at Freedom Park, Ira Van Bullock Park and Veterans Park; play structures were replaced at Bowman Park; fence replacement was completed at Gladiator and Rambo Parks; and pathway lights were retrofitted with LED light fixtures at Bowman Park.

GENERAL FINANCIAL INFORMATION

Financial Policies

The City of Greenacres' financial policies provide the framework for the overall fiscal management of the City. The policies cover a broad range of topics including, but not limited to, accounting, auditing, internal controls, operating and capital budgeting, cash and investment management, asset management, and financial reporting. None of those policies had any impact on the current period's financial statements. Pursuant to Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Type Fund Definitions, the City adopted a fund balance policy including classifications and fund balance reserves within each category and classifications. The fund balances reported in the financial statements are shown pursuant to Statement 54.

Internal Controls

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that government assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure of the City of Greenacres is

designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the valuation of costs and benefits requires estimates and judgments by management.

Budgetary Controls

The City of Greenacres adopts fiscal year budgets for all funds. The City maintains budgetary controls through the annual budget public hearing and approval process of GAAP based budgets. The formal budget approval for each fiscal year is accomplished in a manner to comply with Florida State Statute 200.065, commonly referred to as Truth-In-Millage (TRIM). Activities of the General Fund, Debt Service Funds, Arboreous, Youth Programs, and Public Safety Donation Special Revenue Funds, and all Capital Project Funds are included in the annual appropriated budget. Chapter 932, Florida State Statutes prohibits budgeting revenue in the Forfeitures Special Revenue Fund. Expenditures in the Forfeitures Special Revenue Fund are appropriated through individual requests on a project-by-project basis at public meetings of the City Council. Budget amendments for all funds require prior City Council approval at public meetings. The level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is at the Departmental level.

The City of Greenacres also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at year-end. However, encumbrances can be re-appropriated as part of the following year's approved budget. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Capital Financing

In conjunction with the annual adoption of the operating budget, the City prepares a Capital Improvement Program to provide for improvements to the City's public facilities for the ensuing fiscal year and next five years, along with proposals for the financing of these improvements. The first year of the program constitutes the capital budget for the current fiscal year and the remaining years are used as a planning guide. The program identifies projects and allocates funding over five years for City roads, park development, public works projects, and new equipment. The City has been able to provide the needed funding of the Capital Improvement Program through dedicated sources of revenue such as impact fees, grants, and previous transfers.

Debt Service Administration

In Florida, there is no legal debt limit. All general obligation debt pledging payment from ad valorem taxes must be approved by referendum, unless it is to refund outstanding debt. Article VII, Section 12, of the Florida State Constitution expresses that "Counties, school districts, municipalities, special districts, and local governmental bodies with taxing powers may issue bonds, certificates of indebtedness, or any form of tax anticipation certificates payable from ad valorem taxes and maturing more than twelve months after issuance only to finance or refinance capital projects authorized by law and only when approved by vote of the electors..." The City has no general obligation debt outstanding.

Fiduciary Operations

The City's fiduciary operations are limited to the City of Greenacres Public Safety Officer and Firefighter Retirement Plan that was established effective January 1, 1996, to cover high-risk employees with a defined benefit retirement plan. The Florida League of Cities was selected to provide administrative services for the plan. A pension trust fund was established to account for that new plan in fiscal year 1996.

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Greenacres for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2015. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government financial reports. The City of Greenacres has received a Certificate of Achievement for the last twenty-five consecutive years (fiscal years 1991-2015).

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conforms to program standards. Such comprehensive annual financial reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The City of Greenacres also received an award from GFOA for Outstanding Achievement in Popular Annual Financial Reporting for the Fiscal Year Ended September 30, 2015. The award is valid for one year.

In addition, the City also received the GFOA's Award for Distinguished Budget Presentation for the Fiscal Year beginning October 1, 2015. The City has received the Distinguished Budget Presentation award for the last twenty-three years (fiscal years 1994-2016). In order to earn the Distinguished Budget Presentation Award, the City's budget document was judged proficient as a policy document, financial plan, operations guide, and communication device.


OTHER INFORMATION Independent Audit

State Statutes require an annual audit by independent certified public accountants. The accounting firm of Nowlen, Holt & Miner, P. A. performed the City's audit and their report on the financial statements is included in the financial section of this report.

Acknowledgments

The preparation of this Comprehensive Annual Financial Report for the City of Greenacres was made possible by the dedicated efforts of the staff of the Department of Finance. We also extend our appreciation to the independent certified public accounting firm of Nowlen, Holt & Miner, P. A. for their professionalism during the performance of the audit.

We would like to thank the Mayor and City Council for their guidance and support in establishing the policy for the planning and administration of the financial operations of the City of Greenacres in a responsible, progressive manner. With this support, we have been able to maintain a high degree of fiscal health and responsibility for the City of Greenacres during challenging economic times.



James McInnis
Director of Finance



Andrea McCue
City Manager



PRINCIPAL OFFICIALS
As of September 30, 2016

ELECTED OFFICIALS

Samuel J. Ferreri
Mayor

Jonathan G. Pearce
Deputy Mayor, Councilman, District IV

Lisa Rivera
Councilwoman, District I

Peter A. Noble
Councilman, District II

Judith Dugo
Councilwoman, District III

Paula Bousquet
Councilwoman, District V

SENIOR MANAGEMENT

Andrea McCue
City Manager

James D. Stokes
City Attorney

Thomas J. Lanahan
Assistant City Manager/ Director
of Planning & Engineering

Joanna L. Cunningham
City Clerk

James McInnis
Director of Finance

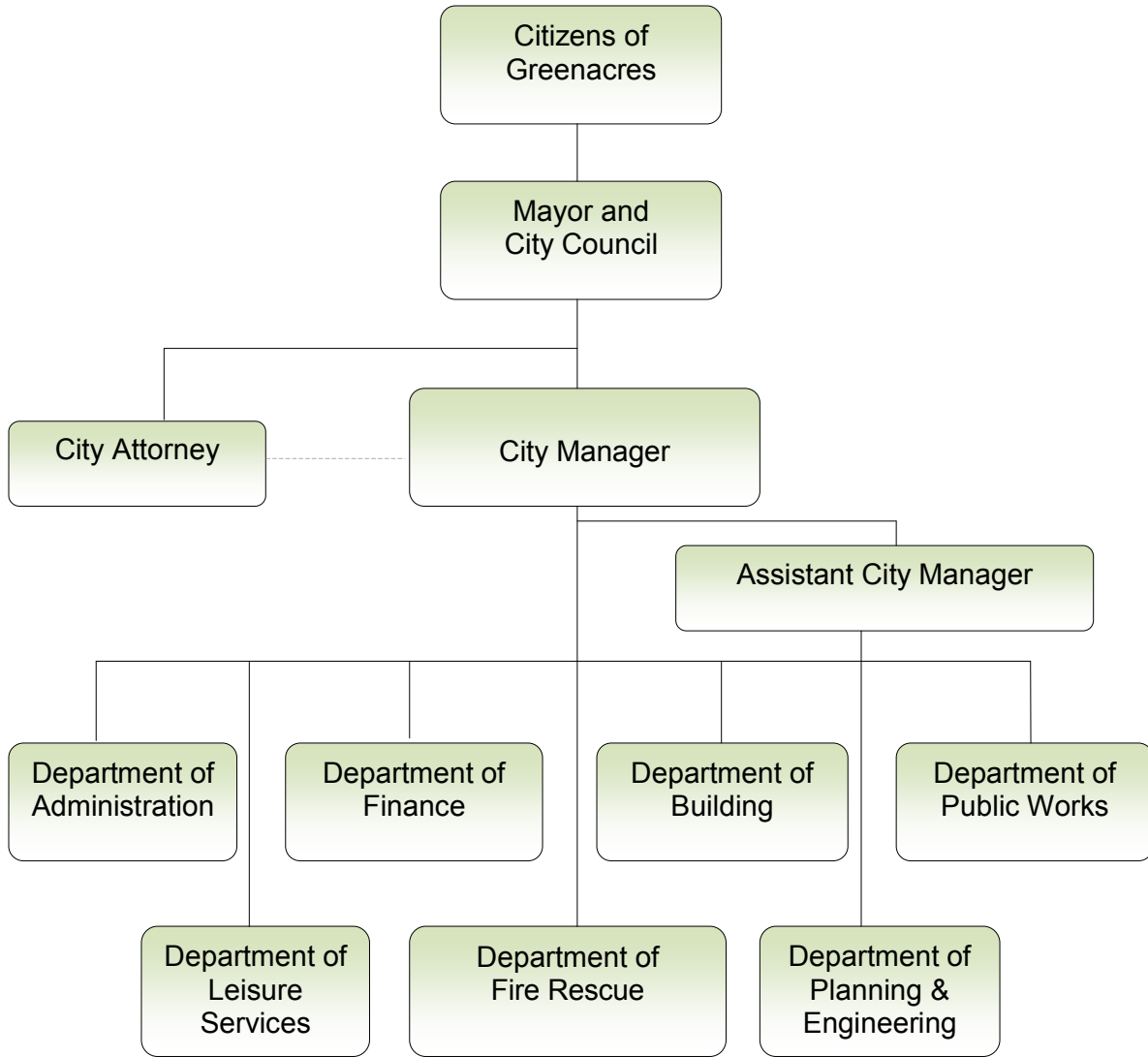
Carlos Cedeño
Director of Public Works

Mark Pure
Fire Chief

Michele Thompson
Director of Leisure Services

Michael Grimm
Director of Building

City of Greenacres, Florida Organizational Chart



Mission Statement

To continually improve the quality of life by providing the best and most cost efficient public services and facilities to exceed the expectations of city residents and businesses.



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Greenacres
Florida**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2015

Executive Director/CEO

FINANCIAL SECTION

INDEPENDENT AUDITORS' REPORT



NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

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EVERETT B. NOWLEN (1930-1984), CPA
EDWARD T. HOLT, CPA
WILLIAM B. MINER, RETIRED, CPA
ROBERT W. HENDRIX, JR., CPA
JANET R. BARCEVICH, CPA
TERRY L. MORTON, JR., CPA
N. RONALD BENNETT, CVA, ABV, CFF, CPA
ALEXIA G. VARGA, CFE, CPA
EDWARD T. HOLT, JR., PFS, CPA
BRIAN J. BRESCIA, CFP®, CPA

MARK J. BYMASTER, CFE, CPA
RYAN M. SHORE, CFP®, CPA
WEI PAN, CPA
WILLIAM C. KISKER, CPA
RICHARD E. BOTTS, CPA

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council
City of Greenacres, Florida

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333 S.E. 2nd STREET
POST OFFICE BOX 338
BELLE GLADE, FLORIDA 33430-0338
TELEPHONE (561) 996-5612
FAX (561) 996-6248

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida (the City), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principles

As discussed in Note 1 to the financial statements, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*; GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*; GASB Statement No. 76, *The Hierarchy of Generally Accepted Principles for State and Local Governments*; GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*; and GASB Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73*, during the year ended September 30, 2016. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 13, the budgetary comparison information on pages 69 through 73, the pension schedules on pages 74 through 81, and the schedule of funding progress – other postemployment benefits on page 82 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory and statistical sections, and the combining and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Nowlen, Holt & Miner, P.A.

West Palm Beach, Florida
March 24, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City of Greenacres Comprehensive Annual Financial Report presents a narrative overview and analysis of the City's financial performance for the fiscal year ended September 30, 2016. It is designed to provide a broad overview and a short and long-term analysis of the City's activities based on information presented in the financial statements. Specifically, this information is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activities, identify changes in the City's financial position (its ability to address the next and subsequent years' challenges), clarify material deviations from the approved budget, and explain individual fund issues. We encourage readers to consider the information presented here in conjunction with the Transmittal Letter (beginning on page i), the City's basic financial statements (beginning on page 14), and notes to the financial statements (pages 22-68).

FINANCIAL HIGHLIGHTS

- At the end of fiscal year 2016, the assets and deferred outflows of the City exceeded its liabilities and deferred inflows by \$42.3 million (*net position*). Of this amount, \$17.4 million represents unrestricted net position, which may be used to meet the City's ongoing obligations to citizens and creditors.
- Total net position decreased by \$336 thousand in 2016, as overall expenses outpaced revenues by \$87 thousand. Additionally in 2016, the City disposed of its law enforcement operations and contracted with the Palm Beach Sheriff's Office for the provision of police services. As part of the negotiations, all law enforcements assets were transferred to the Sheriff's Office, including all police vehicles, weapons, tactical gear and other police equipment. The transfer of all assets, while offset by the transfer of compensated absences liabilities for all accrued vacation and sick leave hours for the officers that transferred to the Sheriff's Department, resulted in an additional decrease of \$249 thousand in net position.
- Combined governmental fund balances decreased \$3.6 million in 2016, from \$23.0 million to \$19.4 million as public safety and capital projects spending increased significantly, by \$2.4 million and \$2.3 million, respectively.
- At the close of the 2016 fiscal year, the General Fund fund balance (the total of *non-spendable, committed, assigned, and unassigned* components of *fund balance*) was \$11.8 million, with \$4.5 million that was either non-spendable, committed or assigned. Approximately 37.8% of the combined fund balances of the governmental, or \$7.3 million, is available for spending at the City's discretion (*unassigned fund balance*).

Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City of Greenacres basic financial statements. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-Wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in

net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected solid waste fees and earned but unused vacation leave).

The governmental activities of the City of Greenacres include general government, public safety, transportation, culture and recreation, and physical environment.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over financial resources that have been segregated for specific activities or objectives. The City of Greenacres, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds. The main features of each are shown below.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported in *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of cash, as well as cash balances available at year end (fund balance). Such information may be useful in evaluating a government's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements, so it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand long-term impacts of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains nine (9) individual governmental funds: the General Fund, four (4) Special Revenue Funds, one (1) Debt Service Fund, and three (3) Capital Projects Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund, and all of the Capital Projects Funds: the New Growth Fund, Parks and Recreation Fund, and Reconstruction and Maintenance Fund, all of which are considered *major funds*. Data from the six remaining governmental funds are combined into a single column for an aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements on pages 83-93 of this report.

The City of Greenacres adopts an annual appropriated budget for all governmental funds. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. (See *Other Information* below.)

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's programs. While fiduciary (trust and agency) funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. The City has one (1) fiduciary trust fund, the Police Officers and Firefighters Pension Trust Fund, found on pages 20-21 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-68 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information*, including a budgetary comparison statement for the general fund, and detailed information concerning the City's obligation to provide pension benefits to its employees. The required supplementary information can be found on pages 69-82 of this report.

The combining and individual fund financial statements and schedules referred to earlier in connection with major and non-major governmental funds are presented immediately following the required supplementary information.

GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS

The government-wide financial statements were designed so that the user could determine if the City is in a better or worse financial condition from the prior year. The fiscal 2015 balances have been included so that the results from the prior year can be compared.

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Greenacres, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$42.3 million at the close of the most recent fiscal year.

**City of Greenacres, Florida
Summary of Net Position
(in thousands)**

	2016	2015	Increase / (Decrease)
Current and other assets	\$ 22,878	\$ 30,390	(24.7%)
Capital assets, net	22,594	20,946	7.9%
Total assets	45,472	51,336	(11.4%)
Deferred Outflows of Resources	7,506	2,191	242.6%
Current liabilities	2,803	3,017	(7.1%)
Long-term liabilities	6,566	6,667	(1.5%)
Total liabilities	9,369	9,684	(3.3%)
Deferred Inflows of Resources	1,306	1,204	8.5%
Net position:			
Net investment in capital assets	19,860	17,926	10.8%
Restricted	5,013	6,618	(24.3%)
Unrestricted	17,430	18,095	(3.7%)
Total net position	\$ 42,303	\$ 42,639	(0.8%)

The largest portion of the City's net position, 46.9%, is invested in capital assets (land, buildings, machinery and equipment) less any related debt still outstanding that was used to acquire those assets. The City uses capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. (See also the discussion on Capital Assets on page 12).

Another portion of net position, \$5.0 million, has restrictions on its use that are externally imposed (gas taxes, public safety forfeitures, grants & pensions) or by enabling legislation (impact fees). The remaining net position balance of \$17.4 million, or 41.2% of total net position, is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

Governmental Activities. Revenues and expenses for the current and previous fiscal year are compared below:

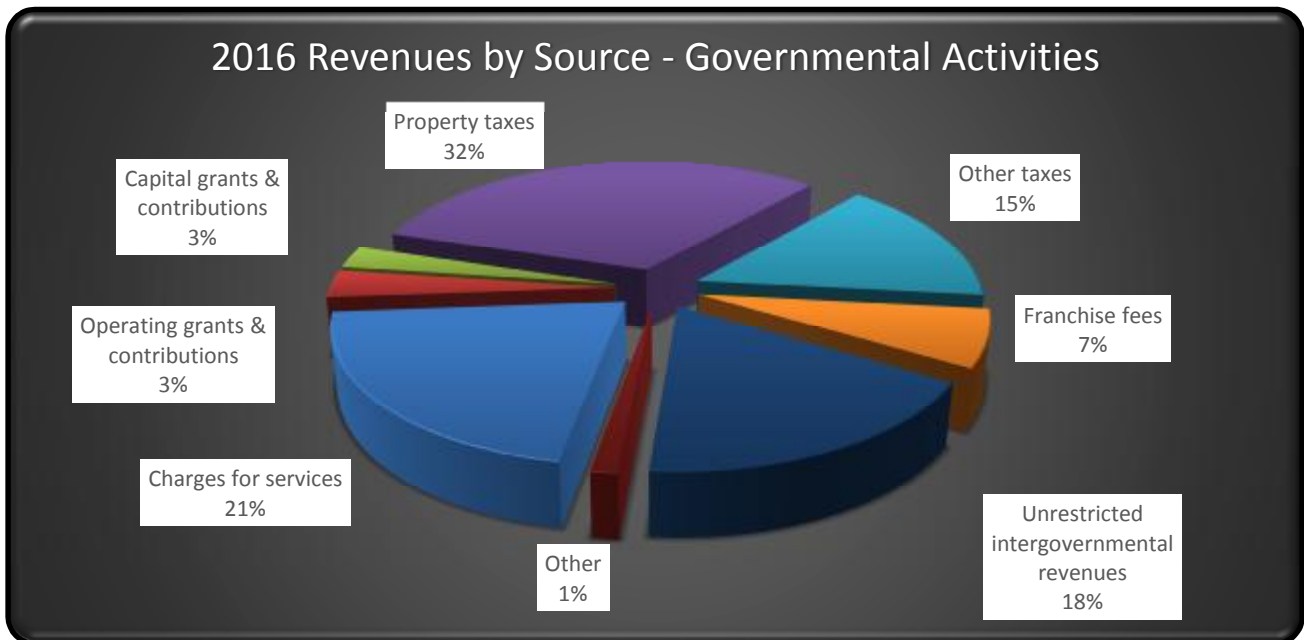
City of Greenacres, Florida
Summary of Changes in Net Position (in thousands)

	2016	2015	Increase / (Decrease)
Revenues:			
Program revenues:			
Charges for services	\$ 5,518	\$ 5,245	5.2%
Operating grants and contributions	865	884	(2.1%)
Capital grants and contributions	706	1,171	(39.7%)
General revenues:			
Property taxes	8,273	6,652	24.4%
Other taxes	4,003	4,006	(0.1%)
Other	6,841	6,687	2.3%
Total revenues	26,206	24,645	6.3%
Expenses:			
General government	4,106	3,682	11.5%
Public safety	15,718	12,626	24.5%
Transportation	1,542	1,583	(2.6%)
Culture and recreation	2,244	2,101	6.8%
Physical environment	2,564	2,239	14.5%
Interest and other fiscal charges	119	130	(8.5%)
Total expenses	26,293	22,361	17.6%
Change in net position before special item	(87)	2,284	(103.8%)
Special item*	(249)	(1,605)	n/a
Change in net position	(336)	679	
Net position beginning of year, as restated	42,639	41,960	1.6%
Ending net position	\$ 42,303	\$ 42,639	(0.8%)

* 2016 - Disposal of Police Operations; 2015 - Donation of Sewer Infrastructure to County Water Utility

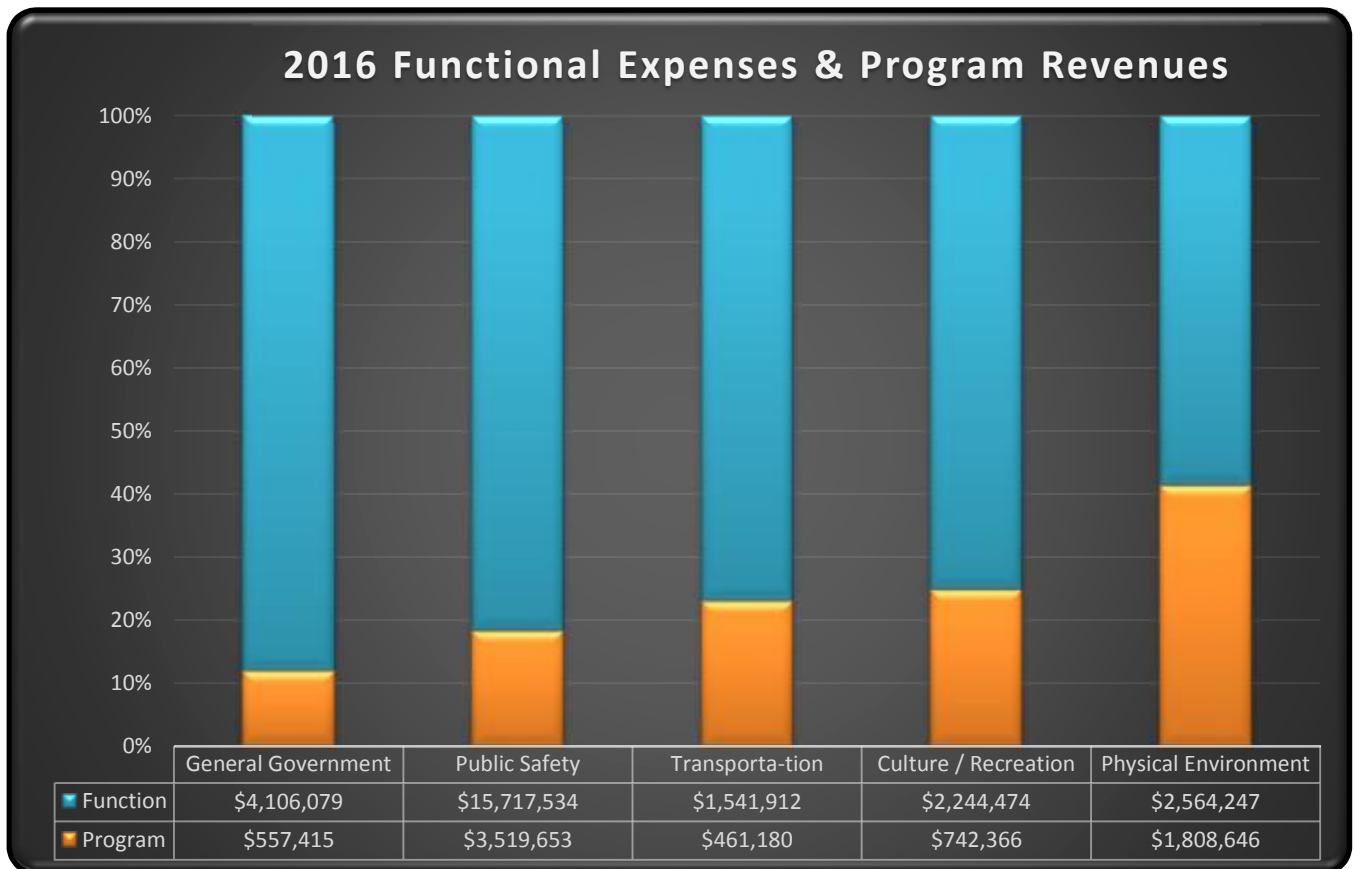
In 2016, net position decreased by \$336 thousand. Key elements include:

- Revenues increased by \$1.6 million, or 6.3% compared to the prior year. The most significant increases were property taxes and charges for services.
 - Property taxes increased by \$1.6 million, or 24.4%, resulting from a combination of a 12% increase in the ad valorem rate, from \$5.4284 dollars per \$1,000 of assessed value in 2015 to \$6.084 dollars per \$1,000 of assessed value in 2016, and a 10% increase in assessed property values.
 - Charges for services increased by \$273 thousand, or 5.2%, in 2016. The primary factors were:
 - Ambulance fees, increased by \$130 thousand, net of write-offs, after implementing rate increases to be more in line with other municipalities and Palm Beach County Fire Rescue;
 - Children’s summer camp fees increased \$38 thousand due to increased participation;
 - False burglar alarm fees increased \$34 thousand after burglar alarm monitoring and false alarms were turned over to the sheriff’s office.
- Total expenses increased by \$3.9 million, or 17.6% in 2016. The largest increases were attributable to:
 - General government expenses increased by \$458 thousand, or 12.4%, primarily due to personnel costs associated with employee turnover (sick and vacation payouts, severance, etc.).
 - Public safety expenses increased by \$3.1 million, or 24.2%, as law enforcement services increased by \$1.6 million and fire rescue services increased by \$633 thousand. Part of the 2016 increase is also carried over from 2015, when a pension-related credit of \$1.5 was applied to, and reduced, public safety expenditures in the prior year.



The cost of all governmental activities increased 17.6% to \$26.3 million in 2016. As shown on the Statement of Activities on page 15, the amount financed by general revenues (primarily taxpayers) was about \$19.1 million, while \$5.5 million was paid by those who benefitted directly from the programs (charges for services), and another

\$1.6 million was subsidized by other governments and organizations through grants and contributions. The following table shows to what extent the functional expenses of the City are supported by the program revenues that directly support those programs. The remainder of the functional expenses are covered by the general revenues of the city, primarily taxes.



Financial Analysis of the City of Greenacres Funds

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of Greenacres *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the government's net resources available for discretionary use. It represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for particular purposes by the City Council.

At September 30, 2016, the City of Greenacres governmental funds reported combined fund balances of \$19.4 million. Approximately 37.8% of total fund balances (\$7.3 million) are *unassigned*, and are available for spending at the government's discretion. The remainder is either *non-spendable*, *restricted*, *committed* or *assigned* to indicate it is:

- a) not in spendable form (non-spendable, \$1.0 million),
- b) restricted for specific purposes by (a) external resource providers such as creditors, grantors, contributors, constitutional provisions or laws and regulations of other governments; or (b) imposed by law through enabling legislation (restricted, \$3.6 million),

- c) committed for specific purposes as formally established by the City Council (committed, \$2.0 million), or
- d) assigned for specific purposes as determined by management of the City, (assigned, \$5.4 million).

The general fund is the chief operating fund of the City. At the end of the 2016 fiscal year, the unassigned fund balance of the general fund was \$7.3 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. At the close of the 2016 fiscal year, unassigned fund balance represented approximately 26.9% of total general fund expenditures including transfers to other funds, while total fund balance was approximately 43.3% of that same amount.

The following table shows the results of operations in 2016 & 2015, the revenues, expenditures, and other financing sources and uses (fund transfers), and the change in fund balance for the major funds reported by the City.

Major Funds Information
(in thousands)

<u>Fiscal Year 2016</u>	<u>General</u>	<u>New Growth</u>	<u>Parks and Recreation</u>	<u>Reconstruction and Maintenance</u>
Revenues	\$ 24,824	\$ 268	\$ 271	\$ 261
Expenditures	(23,921)	(96)	(3,399)	(1,387)
Other financing sources (uses)	(3,327)	100	2,100	663
Increase (decrease) in fund balance	<u>\$ (2,424)</u>	<u>\$ 272</u>	<u>\$ (1,028)</u>	<u>\$ (463)</u>

<u>Fiscal Year 2015</u>	<u>General</u>	<u>New Growth</u>	<u>Parks and Recreation</u>	<u>Reconstruction and Maintenance</u>
Revenues	\$ 22,410	\$ 777	\$ 580	\$ 251
Expenditures	(21,024)	(1,030)	(618)	(814)
Other financing sources (uses)	(630)	-	-	200
Increase (decrease) in fund balance	<u>\$ 756</u>	<u>\$ (253)</u>	<u>\$ (38)</u>	<u>\$ (363)</u>

The general fund balance decreased by \$2.4 million in fiscal 2016 after an increase of \$756 thousand in 2015. The decrease in 2016 was attributable primarily to transfers totaling \$3.3 million to other funds. Of that amount, \$2.8 million was for capital projects. In addition to the \$2.8 million that was transferred to capital projects funds, another \$1.2 million was spent on capital projects in excess of the revenues in those funds. Overall, total fund balances decrease by \$3.6 million, or 15.8%, to \$19.4 million in 2016, down from \$23.0 million in 2015, and most of the decrease was attributable to capital spending. The most notable capital projects in 2016 were:

- Community center renovations, \$2.8 million.
- Original section drainage project, including storm water pipes repairs, \$627 thousand.
- Vehicle replacements, \$112 thousand.
- Surveillance cameras in City parks, \$100 thousand.

General fund expenditures increased \$2.9 million, or 13.8%, in 2016, with the most significant upturn in Public Safety with an increase of \$2.3 million. Of that increase, \$1.6 was law enforcement spending and \$633 thousand was for fire rescue.

The City uses three capital projects funds to budget and account for capital improvement projects and asset purchases in excess of \$10,000 for each project or purchase. All of the capital projects funds are major funds. In 2016, capital improvements funding was supplemented by \$2.9 million in transfers from the general fund. Even with the transfers, it can be seen in the preceding schedule that the fund balances in the Parks and Recreation and Reconstruction and Maintenance capital projects funds decreased in 2016 by \$1.0 million and \$463 thousand respectively, as the transferred funds were spent, while the New Growth fund balance increased by \$272 thousand. Capital projects totaling \$640 thousand were budgeted in the New Growth fund in 2016, while actual expenditures came in at \$95 thousand as several projects got started very late or not at all. Of the projects budgeted in 2016, \$295 thousand were reappropriated in 2017.

In the Parks and Recreation fund, \$3.4 million was expended on project budgets totaling \$3.9 million and the remaining budget, \$565 thousand, was reappropriated in 2017 to finish the work on these projects. Work continued on the project to renovate the Community Center; \$3.0 million was added in 2016 to the work that began in 2015 when \$263 thousand expended. Expenditures on other projects included \$102 thousand to finish the parks restroom upgrades, \$117 thousand to upgrade tennis court lighting to LEDs, and \$118 thousand on other City parks improvements. The Parks and Recreation capital expenditures were offset by revenues of \$2.4 million from grants, impact fees, cellular tower rentals, interest income, and a \$2.1 million interfund transfer from the general fund. The decision was made to pay for the entire \$3.8 million project to refurbish the Community Center by spending down reserves and not taking on any additional debt.

Capital projects totaling \$2.7 million were budgeted in the Reconstruction and Maintenance fund while \$2.4 million was actually spent. The most significant expenditures were \$627 thousand for drainage improvements and storm-sewer pipe repairs, \$137 thousand on road repairs, and \$112 thousand on vehicle replacements. Those expenditures were offset by \$167 thousand in local-option gas taxes, grant revenues and interest income, and another \$663 thousand was transferred from the general fund.

General Fund Budgetary Highlights

Original budget compared to final budget. In 2016, the City Council approved a budget amendment of \$277 thousand to cover personnel costs associated with employee turnover (see page 8).

Functional Expenditures	Original Adopted Budget	Amendments	Amended Budget	Actual Results	Budget vs Actual Over / (Under) Budget
General Government	\$ 3,591,158	\$ 277,197	\$ 3,868,355	\$ 3,823,737	\$ (44,618)
Public Safety	15,570,643		15,570,643	15,535,985	(34,658)
Transportation	1,453,547		1,453,547	1,433,172	(20,375)
Culture/Recreation	1,222,595		1,222,595	1,224,816	2,221
Physical Environment	1,908,118		1,908,118	1,895,157	(12,961)
Capital Outlay	20,545		20,545	41,416	20,871
	\$ 23,766,606	\$ 277,197	\$24,043,803	\$ 23,954,283	\$ (89,520)

Revenue Source	Adopted Budget*	Actual Results	Over / (Under) Budget
Taxes	\$ 13,254,649	\$ 13,285,641	\$ 30,992
Permits and Franchise Fees	2,376,990	2,710,914	333,924
Intergovernmental	4,843,597	4,762,378	(81,219)
Charges for Services	3,333,592	3,368,248	34,656
Fines and Forfeitures	80,317	91,630	11,313
Investment Income	78,950	130,254	51,304
Contributions	5,786	12,587	6,801
Rents and Royalties	319,492	290,520	(28,972)
Miscellaneous Revenues	146,611	171,982	25,371
	\$ 24,439,984	\$ 24,824,154	\$ 384,170

* No amendments to revenue budget; original budget same as final budget.

Final budget compared to actual results. For 2016, general fund revenues exceed the budget by \$384 thousand. As occurred in 2015, building permits revenues were greater than anticipated due to new residential development in the City.

General fund expenditures in 2016 were \$89 thousand less than budgeted, and there were no significant budget variances at the functional level.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets on September 30, 2016, net of accumulated depreciation, was \$22.6 million, an increase of \$1.6 million or 7.9% more than 2015. The primary reason for the increase was the Community Center renovation project discussed above. In 2016, the City added other assets valued at \$1.7 million and asset disposals other than the infrastructure contribution to the water utility plus depreciation were a combined \$1.4 million.

City of Greenacres Capital Assets (in thousands, net of accumulated depreciation)

	<u>2016</u>	<u>2015</u>	<u>Increase / (Decrease)</u>
Land	\$ 7,271	\$ 7,274	0.0%
Buildings	6,582	6,932	(5.0%)
Improvements other than buildings	2,874	3,139	(8.4%)
Furniture, fixtures and equipment	1,092	1,627	(32.9%)
Vehicles	989	1,614	(38.7%)
Construction in Progress	3,786	360	951.7%
	<u>\$ 22,594</u>	<u>\$ 20,946</u>	7.9%

Please refer to the prior discussion of major funds above for more details on capital spending, and also Note 6 Capital Assets on page 40.

Debt administration. The City's has very little outstanding debt, consisting only of a public improvement bank note totaling \$2.7 million at year end September 30, 2016. Debt service payments reduced the overall debt by \$285 thousand, or 9.4%, during the year.

The debt position of the City is summarized in the following table and is more fully explained in Note 7 Long-Term Liabilities on page 41.

City of Greenacres Outstanding Debt			
(in thousands)			
	<u>2016</u>	<u>2015</u>	<u>Increase / (Decrease)</u>
Public Improvement Note Payable	\$ 2,734	\$ 3,019	(9.4%)
Total	<u>\$ 2,734</u>	<u>\$ 3,019</u>	(9.4%)

Economic Factors and Next Year's Budgets and Rates

As a residentially oriented suburb with supporting commercial establishments, the City's economic environment is dependent on Palm Beach County's economic activities as well as that of the State of Florida. The major economic factors include new housing, commercial developments, regional employment, and retail activity all of which impact local government revenues.

Other economic factors affecting the City of Greenacres in the new fiscal year include:

- Increasing property values. Property values increased by 9.1%* in 2016 following a 9.6%* increase in 2015. The City decided not to use the roll back millage rate of 5.6109 mills, but kept the millage rate at 6.0854 mills, the same as the previous year. Using that rate, the increased property values could result in up to \$735 thousand of additional property tax revenues in fiscal 2017.
*Based on the Property Appraiser's final certified values, prior to changes by the Value Adjustment Board.
- Increased sales tax revenues. Sales tax revenues have been increasing for four years, another sign of an improving economy.
- Building activity increased again in 2016, as evidenced by increased revenues from building permits, inspections, and impact fees and is expected to continue in 2017.

The City's financial position remains strong, with very low debt and unassigned general fund balance having a healthy ratio of 25.4% of total general fund expenditures in 2016.

Budgeted 2017 general fund expenditures, including transfers to other funds, are \$27,028,829, a decrease of \$931 thousand, or 3.3%, from 2016 budgeted expenditures plus transfers out. The decreased expenditures include interfund transfers of \$1.4 million dollars for youth programs, debt services, and capital projects. With 2017 revenues projected at \$25,952,521, it's expected that a budget deficit of \$1.1 million will be funded from general fund reserves in 2017, reducing fund balance from \$11.8 million after the results of operations in 2016 to an estimated \$10.7 million in 2017.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional information, please contact the Director of Finance at 5800 Melaleuca Lane, Greenacres, Florida 33463.

BASIC FINANCIAL STATEMENTS

City of Greenacres, Florida
Statement of Net Position
September 30, 2016

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 542,733
Investments	18,122,201
Receivables (net)	
Accounts	687,473
Interest	6,816
Grants	52,134
Assessments	5,539
Intergovernmental	1,534,991
Net pension asset	890,784
Inventories	20,602
Prepaid items	1,014,406
Capital assets:	
Non-depreciable	11,056,616
Depreciable (net of accumulated depreciation)	11,537,579
Total Assets	45,471,874
Deferred Outflows of Resources	
Pension related items	7,505,976
Total Deferred Outflows of Resources	7,505,976
Liabilities	
Accounts payable	289,951
Contracts and retainage payable	446,334
Accrued payroll and related liabilities	517,238
Unearned revenue	609,482
Deposits and other liabilities	100,414
Accrued interest payable	305
Due within one year:	
Compensated absences	542,893
Notes payable	295,959
Due in more than one year:	
Compensated absences	768,457
Notes payable	2,438,194
Net OPEB obligation	131,000
Net pension liability	3,228,456
Total Liabilities	9,368,683
Deferred Inflows of Resources	
Deferred revenue	249,737
Pension related items	1,056,284
Total Deferred Inflows of Resources	1,306,021
Net Position	
Net investment in capital assets	19,860,042
Restricted for:	
Pensions	890,784
Debt service	554,275
Public safety	303,942
Arboreous activities	20,721
Capital projects	3,243,270
Unrestricted	17,430,112
Total Net Position	\$ 42,303,146

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Activities
For the Fiscal Year Ended September 30, 2016

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities:					
General government	\$ 4,106,079	\$ 552,810	\$ 4,605	\$ --	\$ (3,548,664)
Public safety	15,717,534	3,002,840	493,075	23,738	(12,197,881)
Transportation	1,541,912	--	--	461,180	(1,080,732)
Culture/recreation	2,244,474	357,518	340,920	43,928	(1,502,108)
Physical environment	2,564,247	1,604,800	26,429	177,417	(755,601)
Interest on long-term debt	118,853	--	--	--	(118,853)
Total Governmental Activities	\$ 26,293,099	\$ 5,517,968	\$ 865,029	\$ 706,263	(19,203,839)
General Revenues:					
Taxes:					
Property taxes					8,272,819
Utility service taxes					4,003,013
Franchise fees based on gross receipts					1,808,816
Intergovernmental shared revenues - unrestricted					4,692,065
Investment earnings - unrestricted					161,863
Miscellaneous revenues					130,516
Gain on disposal of capital assets					47,903
Total General Revenues					19,116,995
Deficit Before Special Item					(86,844)
Special item - disposal of police department					(249,422)
Change in Net Position					(336,266)
Net Position - Beginning					42,639,412
Net Position - Ending					\$ 42,303,146

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Balance Sheet
Governmental Funds
September 30, 2016

	Capital Projects					Total Governmental Funds
	General	New Growth	Parks and Recreation	Reconstruction and Maintenance	Nonmajor Governmental Funds	
Assets						
Cash and cash equivalents	\$ 542,733	\$ --	\$ --	\$ --	\$ --	\$ 542,733
Investments	9,529,323	2,316,697	3,159,536	2,162,274	954,371	18,122,201
Receivables (net)						
Accounts	687,473	--	--	--	--	687,473
Interest	6,816	--	--	--	--	6,816
Grants	8,636	--	--	23,347	20,151	52,134
Assessments	5,539	--	--	--	--	5,539
Intergovernmental	1,513,355	--	--	21,636	--	1,534,991
Inventories	20,602	--	--	--	--	20,602
Prepaid items	1,013,544	--	--	--	862	1,014,406
Total Assets	\$ 13,328,021	\$ 2,316,697	\$3,159,536	\$ 2,207,257	\$ 975,384	\$ 21,986,895
Liabilities, Deferred Inflows of Resources and Fund Balances						
Liabilities						
Accounts payable	\$ 286,814	\$ --	\$ --	\$ --	\$ 3,137	\$ 289,951
Contracts and retainage payable	--	2,268	422,246	21,820	--	446,334
Accrued payroll and related liabilities	504,272	--	--	--	12,966	517,238
Unearned revenue	51,576	129,669	422,106	--	6,131	609,482
Deposits and other liabilities	70,539	29,875	--	--	--	100,414
Total Liabilities	913,201	161,812	844,352	21,820	22,234	1,963,419
Deferred Inflows of Resources						
Deferred revenue	249,737	--	--	--	--	249,737
Unavailable revenue	369,506	--	--	23,347	--	392,853
Total Deferred Inflows of Resources	619,243	--	--	23,347	--	642,590
Fund Balances						
Nonspendable:						
Inventory	20,602	--	--	--	--	20,602
Prepaid items	1,013,544	--	--	--	862	1,014,406
Restricted for:						
Public Safety Forfeitures	--	--	--	--	301,890	301,890
Arborous Activities	--	--	--	--	20,721	20,721
Public Safety Donations	--	--	--	--	2,052	2,052
New Growth	--	1,187,969	--	--	--	1,187,969
Transportation	--	--	--	2,055,301	--	2,055,301
Committed to:						
Emergency and disaster reserve	2,000,000	--	--	--	--	2,000,000
Assigned for:						
Subsequent year's expenditures	1,210,903	--	--	--	--	1,210,903
Compensated absences reserve	222,457	--	--	--	--	222,457
Youth Programs	--	--	--	--	73,350	73,350
Debt service	--	--	--	--	554,275	554,275
Capital Projects	--	966,916	2,315,184	106,789	--	3,388,889
Unassigned:	7,328,071	--	--	--	--	7,328,071
Total Fund Balances	11,795,577	2,154,885	2,315,184	2,162,090	953,150	19,380,886
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 13,328,021	\$ 2,316,697	\$3,159,536	\$ 2,207,257	\$ 975,384	\$ 21,986,895

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Position
September 30, 2016

Fund Balances - Total Governmental Funds		\$ 19,380,886
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds:		
Governmental capital assets	\$ 39,909,992	
Less accumulated depreciation	<u>(17,315,797)</u>	22,594,195
The net pension asset related to defined benefit pension plans does not represent available spendable resources and is not reported in the governmental funds.		
		890,784
Revenues earned but not collected within 60 days of the fiscal year end are not current financial resources and are not reported in the governmental funds.		
		392,853
Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported in the funds. Long-term liabilities at year-end consist of:		
Compensated absences	\$ (1,311,350)	
Notes payable	(2,734,153)	
Accrued interest payable	(305)	
Net OPEB obligation	(131,000)	
Net pension liability	<u>(3,228,456)</u>	(7,405,264)
Deferred outflows of resources and deferred inflows of resources related to defined benefit pension plans are applicable to future eriods and are not reported in the governmental funds.		
Pension related deferred outflows	\$ 7,505,976	
Pension related deferred inflows	<u>(1,056,284)</u>	6,449,692
Net Position of Governmental Activities		<u><u>\$ 42,303,146</u></u>

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended September 30, 2016

	Capital Projects					Total Governmental Funds
	General	New Growth	Parks and Recreation	Reconstruction and Maintenance	Nonmajor Governmental Funds	
Revenues:						
Taxes	\$13,285,641	\$ --	\$ --	\$ 135,747	\$ --	\$13,421,388
Permits and franchise fees	2,710,914	--	--	--	--	2,710,914
Intergovernmental revenues	4,762,378	--	--	89,230	328,333	5,179,941
Charges for services	3,368,248	--	--	--	174,040	3,542,288
Fines and forfeitures	91,630	--	--	--	18,160	109,790
Impact fees	--	194,318	--	--	21,125	215,443
Investment	130,254	20,238	65,175	35,507	6,834	258,008
Contributions	12,587	10,000	--	--	3,775	26,362
Rental income	290,520	43,223	205,991	--	--	539,734
Miscellaneous revenues	171,982	--	--	--	690	172,672
Total revenues	24,824,154	267,779	271,166	260,484	552,957	26,176,540
Expenditures:						
Current:						
General government	3,790,045	--	--	--	--	3,790,045
Public safety	15,535,985	--	--	--	3,877	15,539,862
Transportation	1,433,172	--	--	--	--	1,433,172
Culture/recreation	1,224,816	--	--	--	508,296	1,733,112
Physical environment	1,895,157	--	--	--	--	1,895,157
Capital outlay	41,416	95,487	3,399,429	1,387,091	48,714	4,972,137
Debt service:						
Principal	--	--	--	--	284,376	284,376
Interest	--	--	--	--	118,884	118,884
Total Expenditures	23,920,591	95,487	3,399,429	1,387,091	964,147	29,766,745
Excess (Deficiency) of Revenues over Expenditures	903,563	172,292	(3,128,263)	(1,126,607)	(411,190)	(3,590,205)
Other Financing Sources (Uses):						
Transfers in	1,000,000	100,000	2,100,000	1,663,381	430,000	5,293,381
Transfers out	(4,293,381)	--	--	(1,000,000)	--	(5,293,381)
Total Other Financing Sources (Uses)	(3,293,381)	100,000	2,100,000	663,381	430,000	--
Change in Fund Balances Before Special Item	(2,389,818)	272,292	(1,028,263)	(463,226)	18,810	(3,590,205)
Special Item - Disposal of police department	(33,692)	--	--	--	--	(33,692)
Net Change in Fund Balances	(2,423,510)	272,292	(1,028,263)	(463,226)	18,810	(3,623,897)
Fund Balances - Beginning	14,219,087	1,882,593	3,343,447	2,625,316	934,340	23,004,783
Fund Balances - Ending	\$11,795,577	\$2,154,885	\$2,315,184	\$ 2,162,090	\$ 953,150	\$19,380,886

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Reconciliation of the Statement of Revenues, Expenditures, and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended September 30, 2016

Net change in fund balances - total governmental funds \$(3,623,897)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful life.

Expenditures for capital assets	\$ 3,906,981	
Less current year depreciation	<u>(1,163,565)</u>	2,743,416
 Net book value of capital asset disposals		 (1,095,481)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the governmental funds:

Solid waste collection fees	33,359
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in accrued interest payable	\$ 31	
Change in accrued compensated absences	976,112	
Change in other postemployment benefits	(15,000)	
Change in net pension liability and related deferred amounts	<u>360,818</u>	1,321,961

The repayment of the principal on long-term debt consumes current financial resources of the governmental funds. This transaction, however, has no effect on net position.

	<u>284,376</u>
 Change in Net Position of Governmental Activities	 <u><u>\$ (336,266)</u></u>

City of Greenacres, Florida
Statement of Fiduciary Net Position
Fiduciary Fund
September 30, 2016

	<u>Pension Trust Fund</u>
Assets	
Cash and cash equivalents	\$ 508,707
Investments	24,926,624
Contributions receivable	<u>553,525</u>
Total assets	<u>\$ 25,988,856</u>
Net Position Restricted for Pensions	<u>\$ 25,988,856</u>

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For the Fiscal Year Ended September 30, 2016

	<u>Pension Trust Fund</u>
Additions:	
Contributions:	
Employer	\$ 868,228
Plan members	231,209
State on-behalf payments	458,920
Total Contributions	<u>1,558,357</u>
Investment income:	
Net increase in fair value of investments	<u>2,007,188</u>
Total additions	<u>3,565,545</u>
Deductions:	
Benefits paid and refunds of member contributions	145,394
Administrative expense	81,847
Total Deductions	<u>227,241</u>
Net Increase	3,338,304
Net Position Restricted for Pensions	
Net Position - Beginning	<u>22,650,552</u>
Net Position - Ending	<u><u>\$ 25,988,856</u></u>

The accompanying notes are an integral part of these basic financial statements

NOTES TO BASIC FINANCIAL STATEMENTS

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Greenacres, Florida (the “City”) is a municipal corporation organized under Florida Statutes. The City was originally incorporated in 1926 and was reincorporated in 1947 pursuant to Special Act 24537, Laws of Florida 1947. The City operates under the Council-Manager form of government and provides a wide range of community services including general government, public safety, building inspection, zoning and land use planning, transportation, culture and recreation, and physical environment. The City Council (the “Council”) is responsible for legislative and fiscal control of the City.

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the City’s more significant accounting policies.

Financial Reporting Entity

Under governmental accounting and financial reporting standards, the City’s reporting entity consists of the City, organizations for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City’s financial statements to be misleading or incomplete. The City is considered financially accountable if it appoints a voting majority of an organization’s governing body and is either able to impose its will on that organization, or has a financial benefit/burden relationship with the organization. The City may also be financially accountable if an organization is fiscally dependent on the primary government and the two also have a financial benefit or burden relationship. Based on the application of these criteria, there were no organizations that met the criteria described above.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. The effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements and pension trust funds are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for solid waste collection fees and ambulance transport fees which are considered available if collected within six months of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the primary operating fund of the City and is used to account for all financial resources applicable to the general operations of the City except those required to be accounted for in another fund.

The *New Growth Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of new and expanded public infrastructure for all purposes, except for parks, resulting from the growth of the City.

The *Parks and Recreation Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of City parks and recreation facilities.

The *Reconstruction and Maintenance Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of major capital facilities not accounted for in other funds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Additionally, the City reports the following fund type:

The *Pension Trust Fund*, which is a fiduciary fund used to account for the activities of the Public Safety Officers' and Firefighters' Retirement Plan and the Public Safety Officers' and Firefighters' Share Plan.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance

Deposits and Investments

The City's cash and cash equivalents include cash on hand, time and demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Money market depository accounts that the City intends to rollover into investments are considered part of the investment portfolio and are reported as investments. Resources of all funds, except the pension trust fund, have been combined into a pooled cash and investment system for the purpose of maximizing earnings. Income earned on pooled cash and investments is allocated monthly based upon the equity balances of the individual funds.

Investments are stated at fair value, except as discussed below. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is a market-based measurement, not an entity-specific measurement. For some assets and liabilities, observable market transactions or market information might be available; for others, it might not be available. However, the objective of fair value measurement in both cases is the same, that is, to determine the price at which an orderly transaction to sell the asset or to transfer the liability would take place between market participants at the measurement date under current market conditions. Fair value is an exit price at the measurement date from the perspective of a market participant that controls the asset or is obligated for the liability. The City categorizes investments reported at fair value in accordance with the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*.

Investments include amounts held in the Florida PRIME investment pool administered by the State Board of Administration. Florida PRIME is a Securities and Exchange Commission Rule 2a-7 like pool that measures all of the investments in the pool at amortized cost. The City reports its investment in Florida PRIME at amortized cost. Investments in Florida PRIME are exempt from the GASB 72 fair value hierarchy disclosures.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Investments also include amounts held in the Florida Municipal Investment Trust (FMIT) administered by the Florida League of Cities. The City reports its investments in the FMIT at fair value in accordance with the GASB 72 fair value hierarchy.

Certificates of deposit are stated at cost. If the original maturities are greater than three months at the date of acquisition they are reported as investments. They are exempt from reporting under the GASB 72 fair value hierarchy.

Receivables

Receivables include amounts due from other governments and others for services provided by the City. Receivables are recorded and revenues are recognized as earned or as specific program expenditures are incurred. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of receivables.

Inventories

Inventories consist of expendable supplies held for consumption which are carried at average cost. The City accounts for inventories using the consumption method, under which expenditures are recognized only when inventory items are used. In the governmental funds, the reported inventories are offset by the nonspendable fund balance component which indicates that they do not constitute “available spendable resources,” even though it is a component of current assets.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. In the governmental funds, prepaid items are recorded using the consumption method and are offset by the nonspendable fund balance component which indicates that they do not constitute “available spendable resources,” even though they are a component of current assets.

Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an estimated life in excess of one year and an initial individual cost of \$25,000 or more for land improvements and intangible assets, \$50,000 or more for buildings, \$50,000 or more for building improvements, \$5,000 or more for machinery and equipment, \$5,000 or more for vehicles, and \$250,000 or more for infrastructure assets. Major general infrastructure assets acquired in fiscal years ending after June 30, 1980, or significantly reconstructed or improved during that multi-year period, have not been capitalized since total infrastructure is less than five percent of total general capital assets, and accordingly, do not meet the capitalization requirements of GASB Statement No. 34.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Capital Assets (Continued)

When purchased, capital assets are recorded as expenditures in the governmental funds and capitalized as assets in the government-wide statement of net position. General capital assets are carried at historical cost. Where cost cannot be determined from the available records, estimated historical cost has been used to record the estimated value of the assets. Assets acquired by gift or bequest are recorded at their fair value at the date of donation. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Depreciation has been provided over the estimated useful lives using the straight-line method of depreciation. The estimated lives for each major class of depreciable fixed assets are as follows:

Buildings and improvements	20 years
Improvements other than buildings	10 years
Furniture, fixtures and equipment	3-10 years
Vehicles	5 years

Unearned Revenue

Unearned revenue represents the increase in assets prior to eligibility criteria being met.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has only pension related items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. There are three types of items that qualify for reporting in this category:

- 1) Business tax receipts that are received by the City prior to the period for which the taxes are levied are reported as deferred inflows on both the government-wide statement of net position, and on the governmental funds balance sheet.
- 2) Solid waste fees that are not received within six months of the end of the fiscal year don't meet the availability criterion of the modified accrual basis of accounting, and therefore are reported as deferred inflows only on the governmental funds balance sheet.
- 3) Pension related items

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Compensated Absences

The City's employees are granted a specific amount of vacation and sick leave, which is payable upon separation of service in varying amounts based on length of service. Accrued vacation leave is paid in full upon separation of employment up to a maximum of 240 hours for employees and 320 hours for the City Manager. For bargaining unit employees hired before June 28, 2000 and general employees hired before October 16, 2006 accrued sick leave is paid in full upon separation of employment after ten years of service up to a maximum of 960 hours. Bargaining unit employees hired after June 28, 2000 and general employees hired after October 16, 2006, are paid a percentage of the total accrued sick leave based on the number of completed years of service. When an employee is vested and applies for retirement under the City's retirement plan, accrued sick leave is paid in full up to 960 hours. Vacation is accrued as a liability in the government-wide statements when the employee earns the benefit. This means that the employee has rendered services that give rise to a vacation liability and it is probable that the City will compensate the employee in some manner, for example, in cash or paid time off, now or upon termination or retirement. The City uses the vesting method in accruing the sick leave liability. Under the vesting method, a liability for sick leave is accrued for employees who are eligible to receive termination benefits upon separation.

Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements. For the governmental funds, compensated absences are liquidated by the general fund.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method which does not significantly differ from the effective interest method. Bonds are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net Position

Equity in the government-wide statement of net position is displayed in three categories:

Net investment in capital assets Consists of capital assets reduced by accumulated depreciation and by any outstanding debt and deferred inflows/outflows of resources incurred to acquire, construct, or improve those assets, excluding unexpended proceeds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Net Position (Continued)

Restricted net position Consists of net position with constraints placed on the use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation

Unrestricted net position Consists of net position that does not meet the definition of either of the other two components.

Fund Equity

Nature and purpose of classifications. In the financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which the amounts in those funds can be spent.

The City reports the following classifications:

Non-spendable fund balances. Amounts that cannot be spent because they are either a) not in spendable form (like inventories, or prepaid items), or b) legally or contractually required to remain intact.

Restricted fund balances. Amounts that are restricted to specific purposes by either a) externally enforceable legal restrictions imposed by parties outside the government, such as creditors (through debt covenants), grantors, contributors, or other governments (through laws and regulations), or b) by law through the City's own constitution, or enabling legislation, (legislation that authorizes the City to assess, levy, charge, or otherwise mandate payments from external service providers, and with a legally enforceable requirement that those resources may be used only for the specific purposes stipulated in the legislation).

Committed fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (resolution, ordinance or council policy) of the City's highest level of decision making authority (the City Council). Resolutions, ordinances, and council policies are all considered the highest level action within the City and are all equally binding. The City's fund balance policy, adopted by the City Council, establishes reserves to be reported under this classification, the purposes for which the reserved funds may be utilized, and the procedures for replenishing the reserve funds if used.

Assigned fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by City Manager by the authority of the fund balance policy, adopted by City Council resolution.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Fund Equity (Continued)

Unassigned fund balances. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

Minimum Level of Unassigned Fund Balance Policy

The City's fund balance policy establishes a minimum unassigned fund balance level of 25% of the operating expenditures of the current fiscal year. If unassigned fund balance falls below the established level, a plan to replenish that amount back to the required level over a three year period will be developed.

The fund balance policy also establishes a spending order when a qualifying expenditure is incurred for which those funds are available, of restricted fund balances first, followed by committed, then assigned, and finally unassigned fund balances.

Encumbrances

Budgets in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. Appropriations expire at year end, even if encumbered, but it is the City's policy to re-appropriate such amounts at the beginning of the next fiscal year.

Use of Estimates

The financial statements and related disclosures are prepared in conformity with accounting principles generally accepted in the United States of America. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and revenue and expenditures/expenses during the period reported. These estimates include assessing the collectibility of accounts receivable, the use and recoverability of inventory, and useful lives and impairment of tangible assets, among others. Estimates and assumptions are reviewed periodically and the effects of revisions are reflected in the financial statements in the period they are determined to be necessary. Actual results could differ from those estimates.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Implementation of Governmental Accounting Standards Board Statements with Impact on the Financial Statements

The City implemented the following GASB Statements during the fiscal year ended September 30, 2016:

In February 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application*. This Statement provides guidance for determining a fair value measurement for financial reporting purposes and also provides guidance for applying fair value of certain investments and disclosures related to all fair value measurements. The adoption of this statement resulted in improved disclosures related to the fair value measurement of investments.

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement improves the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. The adoption of this statement did not impact the City's financial statements.

In June 2015 the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement identifies – in the current governmental financial reporting environment – the hierarchy of generally accepted accounting principles. The adoption of this statement did not impact the City's financial statements.

In December 2015 the GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement establishes criteria for an external investment pool to qualify for making an election to measure all of its investments at amortized cost for financial reporting purposes. The adoption of this statement did not have any significant impact on the City's financial statements.

In March 2016, the GASB issued Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73*. This Statement addresses issues regarding the presentation of payroll-related measures in required supplementary information, the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The adoption of this statement did not have any significant impact on the City's financial statements.

Recently Issued Accounting Pronouncements

A brief description of new accounting pronouncements that might have a significant impact on the City's financial statements is presented below. Management is currently evaluating the impact of adoption of these statements in the City's financial statements.

In June 2015, the GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This Statement improves the usefulness of information about postemployment benefits other than pensions included in the general purpose external financial reports of state and local government OPEB plans for making decisions and assessing accountability. This Statement is effective for the fiscal year ending September 30, 2017.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued Accounting Pronouncements (Continued)

In June 2015 the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions. It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement is effective for the fiscal year ending September 30, 2018.

In August 2015 the GASB issued Statement No. 77, *Tax Abatement Disclosures*. This Statement improves financial reporting by giving users of financial statements essential information that is not consistently or comprehensively reported to the public at present. This Statement is effective for the fiscal year ending September 30, 2017.

In December 2015 the GASB issued Statement No. 78, *Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans*. This Statement addresses a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This Statement is effective for the fiscal year ending September 30, 2017.

2 – PROPERTY TAXES

Property taxes (ad valorem taxes) are levied on October 1st (lien date) and become due and payable on November 1st, with discounts of one to four percent if paid prior to March 1st of the following calendar year. All unpaid taxes become delinquent on April 1st and accrue interest charges from April 1st until a tax sale certificate is sold at auction.

Assessed values are established by the Palm Beach County Property Appraiser as of July 1st at approximately fair value. Taxes are collected by the County and remitted to the City. Revenue is recognized at the time monies are received from the County.

The City is permitted by the Florida Constitution to levy taxes up to \$10 per \$1,000 (10 mills) of assessed valuation for general governmental services (other than the payment of principal and interest on general obligation long-term debt). In addition, unlimited amounts may be levied for the payment of principal and interest on taxpayer approved general obligation long-term debt. The millage rate levied by the City for the fiscal year ended September 30, 2016 was 6.0854.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS

Deposits

The City's deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions that comply with the requirements of Florida Statutes and have been designated as a qualified public depositories by the State Treasurer. State of Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act* requires that every qualified public depository shall deposit with the Treasurer eligible collateral of the depository to be held subject to his or her order. The Treasurer, by rule, shall establish minimum required collateral pledging levels. The pledging level may range from 25% to 125% of the average monthly balance of public deposits depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any potential losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default. At year end, the City's deposits included \$1 million of certificates of deposit with terms to maturity of more than three months when purchased. These certificates of deposits are reported as investments. The City's deposits also included \$1,427,797 of money market accounts that are reported as investments.

The certificates of deposit were acquired through the Certificate of Deposit Account Registry Service[®] (CDARS[®]). The funds were initially deposited in a qualified public depository. The selected depository arranged for depositing the funds in financial deposit instruments insured by the Federal Deposit Insurance Corporation in one or more federally insured banks or saving and loan associations, wherever located, for the account of the City. The full amount of the principal and accrued interest of each financial deposit instrument is insured by the FDIC. The selected depository acts as custodian for the City with respect to each financial deposit instrument issued for its account.

Investments - City

The investment of surplus public funds is governed by an ordinance of the City Council. The ordinance limits investment of surplus funds to the following:

1. The Florida Local Government Surplus Funds Trust Fund (State Board of Administration - SBA), or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act (Florida Statute Section 163.01). For example, the Florida League of Cities' "Florida Municipal Investment Trust", and the Florida Association of Court Clerks' "Florida Local Government Investment Trust" would qualify.
2. Negotiable direct obligations of, or obligations the principal and interest of which are unconditionally guaranteed by the United States Government at the then prevailing market price for such securities (U.S. "Treasuries" and "Agencies").
3. U.S. Government Agency Securities and Instrumentalities of Government Sponsored Enterprises carrying the implied faith and credit of the U.S. Government, including participation certificates and mortgage pass-throughs.
4. Interest bearing time deposits or savings accounts in qualified public depositories as prescribed by the Florida Security for Public Deposits Act, Chapter 280.02, Florida Statutes.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

5. Certificates of deposit and other evidences of deposit at, qualified depositories, bankers' acceptances, and commercial paper, rated in the highest tier (e.g., A-1, P-1, F-1 or D-1 or higher) by a nationally recognized rating agency.
6. Shares of any money market mutual fund that is registered with the Securities and Exchange Commission, has the highest credit quality rating from a Nationally Recognized Statistical Rating Organization and has a portfolio which is limited to direct obligations of the United States Government or any agency or instrumentality thereof.

The State Board of Administration (SBA) administers the Florida PRIME investment pool, which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the Florida PRIME. The Florida PRIME is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for an SEC Rule 2a-7 like external investment pool, which permits money market funds to use amortized cost to maintain a constant net asset value (NAV) of \$1 per share. The investment in Florida PRIME is reported at amortized cost in accordance with GASB Statement No. 79, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools* (GASB 79). The investment in the Florida PRIME is not insured by FDIC or any other governmental agency.

GASB 79 requires that if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2016, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value in the Florida PRIME.

The Florida Municipal Investment Trust (FMIT) was created under the laws of the State of Florida to provide eligible units of local government with an investment vehicle to pool their surplus funds and to reinvest such funds in one or more investment portfolios under the direction and daily supervision of an investment advisor. The Florida League of Cities serves as the administrator, investment manager and secretary-treasurer of the Trust.

The FMIT is a Local Government Investment Pool and is considered an external investment pool for GASB reporting purposes. The City reports its investment in the FMIT at fair value in accordance with the GASB 72 fair value hierarchy.

GASB 72 requires governments to disclose the fair value hierarchy for each type of asset or liability measured at fair value in the notes to the financial statements. The standard also requires governments to disclose a description of the valuation techniques used in the fair value measurement and any significant changes in valuation techniques. GASB 72 establishes a three-tier fair value hierarchy. The hierarchy is based on valuation inputs used to measure the fair value as follows:

- Level 1: Inputs are directly observable, quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs are other than quoted prices included within Level 1 that are for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means.
- Level 3: Inputs are unobservable inputs used only when relevant Level 1 and Level 2 inputs are unavailable.

The level in which an asset is assigned is not indicative of its quality but an indication of the source of valuation inputs.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

As of September 30, 2016, the City reported the following investments:

Investments by Fair Value Level	Balance	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
FMIvT 0-2 Year High Quality Bond Fund	\$ 2,074,035	\$ --	\$ 2,074,035	\$ --
FMIvT 1-3 Year High Quality Bond Fund	6,061,303	--	6,061,303	--
FMIvT Intermediate High Quality Bond Fund	6,420,767	--	6,420,767	--
	<u>14,556,105</u>	<u>\$ --</u>	<u>\$ 14,556,105</u>	<u>\$ --</u>
Investments Measured at Cost				
Certificates of Deposit	1,000,000			
Investments Measured at Amortized Cost				
Florida Prime investment pool	<u>1,138,299</u>			
Total Investments	<u>\$ 16,694,404</u>			

As of September 30, 2016, the weighted average maturity and the credit ratings for the City's investments were as follows:

Investment	Balance	Weighted Average Maturity	Credit Rating
FMIvT 0-2 Year High Quality Bond Fund	\$ 2,074,035	0.70 years	AAAf/S1 Fitch
FMIvT 1-3 Year High Quality Bond Fund	6,061,303	1.37 years	AAAf/S2 Fitch
FMIvT Intermediate High Quality Bond Fund	6,420,767	3.60 years	AAAf/S3 Fitch
Florida PRIME	1,138,299	50 days	AAA Standard & Poor's
Certificates of Deposit	1,000,000	104 days	Not rated
	<u>\$ 16,694,404</u>		

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has an investment policy of structuring the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in short-term securities, money market mutual funds, or similar investment pools unless it is anticipated that long-term securities can be held to maturity without jeopardizing the liquidity requirements.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its own obligations. The City's investment policy limits investments to the highest ratings issued by a nationally recognized statistical rating organization (NRSRO).

Concentration of Credit Risk

The City's investment policy states that assets shall be diversified to control the risk of loss resulting from concentration of assets to a specific maturity, instrument, issue, dealer, or bank through which these securities are bought and sold. As of September 30, 2016, the value of each position held in the City's portfolio is less than 5% in any one issuer.

Investments – Public Safety Officers' and Firefighters' Retirement Plan and Share Plan

Funds are held for the City's Public Safety Officers' and Firefighters' Retirement Plan (the "Plan") in the Florida Municipal Pension Trust Fund (FMPTF), administered by the Florida League of Cities. The assets of the City's Public Safety Firefighters' and Officers' Share Plan (the "Share Plan") are invested together with the assets of the Retirement Plan. The program was established for the purpose of collectively managing individually designed pension plans of participating investment and administrative services for eligible governmental agencies in Florida. Any agency or political subdivision in the State of Florida is eligible to participate. Each participating entity must agree to abide by the terms, duties, rights, and obligations as set forth in the Trust Joinder Agreement and the Master Trust Agreement of the Florida Municipal Pension Trust Fund. Pension plan assets are invested by the FMPTF through the Florida Municipal Investment Trust. The City reports its investment in the FMPTF at fair value in accordance with the GASB 72 fair value hierarchy. Cash and cash equivalents reported in the Pension Trust Fund consist of cash and money market funds held in the Florida Municipal Investment Trust.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan (Continued)

As of September 30, 2016, the Pension Plans reported the following investments in the FMPTF:

Investments by Fair Value Level	Balance	Fair Value Measurement Using		
		Level 1	Level 2	Level 3
FMIvT Broad Market High Quality Bond Fund	\$ 2,797,886	\$ --	\$ 2,797,886	\$ --
FMIvT Core Plus Fixed Income	4,552,925	--	--	4,552,924
FMIvT High Quality Growth Portfolio	2,390,921	--	2,390,921	--
FMIvT Diversified Small Cap Equity Portfolio	2,314,615	--	2,314,615	--
FMIvT Russell 1000 Enhanced Index Fund	7,020,151	--	7,020,151	--
FMIvT Diversified Small to Mid Cap	3,306,593	--	3,306,593	--
FMIvT International Blend Portfolio	2,543,533	--	2,543,533	--
Total Investments	<u>\$ 24,926,624</u>	<u>\$ --</u>	<u>\$ 20,373,699</u>	<u>\$ 4,552,924</u>

As of September 30, 2016, the weighted average maturity and the credit ratings for the Pension Plan’s investments the the FMPTF were as follows:

Investment	Balance	Weighted Averag Maturity	Credit Rating
FMIvT Broad Market High Quality Bond Fund	\$ 2,797,886	5.90 years	AAf/S4 Fitch
FMIvT Core Plus Fixed Income	4,552,925	6.84 years	Not Rated
FMIvT High Quality Growth Portfolio	2,390,921		Not Rated
FMIvT Diversified Small Cap Equity Portfolio	2,314,615		Not Rated
FMIvT Russell 1000 Enhanced Index Fund	7,020,151		Not Rated
FMIvT Diversified Small to Mid Cap	3,306,593		Not Rated
FMIvT International Blend Portfolio	2,543,533		Not Rated
Total Investments	<u>\$ 24,926,624</u>		

Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s fair value. The Plan and Share Plan have a maximum maturity at purchase of 180 days with a total average maturity, at any point in time, for all repurchase agreements held of not greater than 60 days. Banker’s acceptances maximum maturity shall not exceed 270 days from the time of purchase. Nonnegotiable certificates of deposit shall not exceed 2 years. No investments held in the portfolio exceed these limits.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan (Continued)

Credit Risk

The Plan and Share Plan allows investments in rated investments in Commercial paper with A1/P1 or a comparable rating as provided by two of the top nationally recognized statistical rating organizations; and that the corporation’s long-term debt, if any, is rated at least A1/A+ by a nationally recognized statistical rating organization or, if backed by a letter of credit (LOC), the long-term debt of the LOC provider must be rated at least AA (or comparable rating) by at least two of the nationally recognized statistical rating agencies publishing ratings for financial institutions. Banker’s acceptances issued with the U.S. by institutions with a long-term debt rating of at least AA or short term debt rating of P1 (or comparable rating) as provided by one nationally recognized statistical rating organization. Nonnegotiable certificates of deposit must be rated at least A1/P1 (or comparable rating) and a long-term rating of a least A (or comparable rating) as provided by two of the top nationally recognized rating agencies. Guaranteed investment contracts must be rated in the highest category by AM Best Rating System or a comparable nationally recognized statistical rating organization. All investments held in the portfolio meet these requirements.

Investing in Foreign Markets

Investing in foreign markets may involve special risks and considerations not typically associated with investing in companies in the United States of America. These risks include revaluation of currencies, high rates of inflation, repatriation restrictions on income and capital, and future adverse political, social, and economic developments. Moreover, securities of foreign governments may be less liquid, subject to delayed settlements, taxation on realized or unrealized gains, and their prices are more volatile than those of comparable securities in U.S. companies.

Concentration of Credit Risk

The Plan and Share Plan allows no more than \$5 million in certificates of deposit with any one depository at one time. Corporate fixed income securities are limited to no more than 5% of any one corporation at the time of purchase. No more than \$10 million in investment agreements with other financial institutions may be entered into with any one financial institution. No investments exceeded these limits.

Risks and Uncertainties

The Plan and Share Plan have investments in a variety of investment securities. Investment securities are exposed to various risks, such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities, and the level of uncertainty related to changes in the value of investment securities, it is at least reasonably possible that changes in risks in the near term would materially affect balances and the amounts reported in the statement of plan net position and the statement of changes in plan net position.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

4 – RECEIVABLES

Receivables for the City’s individual major funds and non-major funds in the aggregate, including applicable allowances as of September 30, 2016 are as follows:

	General Fund	Reconstruction and Maintenance Fund	Nonmajor Governmental Funds	Total
Receivables:				
Accounts	\$ 1,134,402	\$ --	\$ --	\$1,134,402
Interest	6,816	--	--	6,816
Grants	8,636	23,347	20,151	52,134
Assessments	5,539	--	--	5,539
Intergovernmental	1,513,355	21,636	--	1,534,991
Total Receivables	2,668,748	44,983	20,151	2,733,882
Less Allowance for Uncollectible Amounts	(446,929)	--	--	(446,929)
Net Total Receivables	\$ 2,221,819	\$ 44,983	\$ 20,151	\$2,286,953

5 – INTERFUND TRANSACTIONS

The following is a summary of interfund transfers for the year ended September 30, 2016:

Fund	Transfers In	Transfers Out
Major Fund		
General Fund	\$ 1,000,000	\$ 4,293,381
New Growth Fund	100,000	-
Parks and Recreation Fund	2,100,000	-
Reconstruction and Maintenance Fund	1,663,381	1,000,000
Nonmajor Governmental Funds	430,000	-
Total Interfund Transfers	\$ 5,293,381	\$ 5,293,381

Transfers to the nonmajor funds include \$410,000 to the Municipal Complex debt service fund for principal and interest payments on the Public Improvement Note, Series 2004A and \$20,000 to the Youth Programs special revenue fund to pay operating costs.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

6 – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2016 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets not Being Depreciated				
Land	\$ 7,274,036	\$ --	\$ (3,062)	\$ 7,270,974
Construction in Progress	359,737	3,617,424	(191,519)	3,785,642
Total assets not being depreciated	<u>7,633,773</u>	<u>3,617,424</u>	<u>(194,581)</u>	<u>11,056,616</u>
Capital assets being depreciated:				
Buildings	13,560,635	--	(253,625)	13,307,010
Improvements other than buildings	9,384,144	117,080	(270,867)	9,230,357
Furniture, fixtures, and equipment	3,432,863	252,718	(1,022,311)	2,663,270
Vehicles	5,040,457	111,278	(1,498,996)	3,652,739
Total assets being depreciated	<u>31,418,099</u>	<u>481,076</u>	<u>(3,045,799)</u>	<u>28,853,376</u>
Less accumulated depreciation for:				
Buildings	(6,628,379)	(350,098)	253,625	(6,724,852)
Improvements other than buildings	(6,245,429)	(370,285)	259,400	(6,356,314)
Furniture, fixtures, and equipment	(1,805,694)	(211,512)	446,571	(1,570,635)
Vehicles	(3,426,110)	(231,670)	993,784	(2,663,996)
Accumulated depreciation	<u>(18,105,612)</u>	<u>(1,163,565)</u>	<u>1,953,380</u>	<u>(17,315,797)</u>
Total Capital Assets Being Depreciated, Net	<u>13,312,487</u>	<u>(682,489)</u>	<u>(1,092,419)</u>	<u>11,537,579</u>
Capital assets, net	<u>\$20,946,260</u>	<u>\$ 2,934,935</u>	<u>\$ (1,287,000)</u>	<u>\$22,594,195</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
Physical environment	\$ 393,141
Public safety	324,629
General government	261,948
Transportation	100,828
Culture/recreation	83,019
Total Depreciation Expense	<u>\$ 1,163,565</u>

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

7 – LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities during the year ended September 30, 2016:

	Beginning Balance	Additions	Deletions	Ending Balance
Public Improvement Note, 2004A	\$ 3,018,531	\$ -	\$ 284,378	\$ 2,734,153
Net pension liability - FRS	2,365,574	862,882	-	3,228,456
Other postemployment benefits	116,000	15,000	-	131,000
Compensated absences	2,287,462	932,364	1,908,476	1,311,350
Total	\$ 7,787,567	\$ 1,810,246	\$ 2,192,854	\$ 7,404,959

The general fund has typically been used to liquidate the liabilities for pensions, other postemployment benefits, compensated absences, and the net pension liability.

Public Improvement Note, Series 2004A

The Public Improvement Note, Series 2004A was issued in September 2004 in the amount of \$5,500,000 for the purpose of financing the construction of a new public works facility and municipal complex. Principal and interest payments are due semi-annually on March 29th and September 29th, with interest at 4.03%. The note is payable from the City's legally available non-ad valorem revenues and at September 30, 2014, principal and interest to maturity in 2024 to be paid from pledged future revenues totaled \$4,032,600. In the event that the City makes any optional prepayment of principal and/or interest, the City must make a prepayment premium based on various elements such as discount rate, prepayment date, etc. The City shall also pay any customary administrative fees in connection with any prepayment.

The annual debt service requirements to amortize the Series 2004A note are as follows:

Year Ending September 30	Principal	Interest	Total
2017	\$ 295,959	\$ 107,301	\$ 403,260
2018	308,014	95,246	403,260
2019	320,560	82,700	403,260
2020	333,617	69,643	403,260
2021	347,206	56,054	403,260
2022-2024	1,128,797	80,983	1,209,780
Total	\$ 2,734,153	\$ 491,927	\$ 3,226,080

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

NOTE 8 – FLORIDA RETIREMENT SYSTEM

General Information

All full-time employees hired before January 1, 1996 are eligible to participate in the Florida Retirement System (FRS). The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the Florida Retirement System Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost sharing multiple-employer defined benefit pension plan, to assist retired members of any state administered retirement system in paying the costs of health insurance.

Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or calling toll free at 877-377-1737. The report is also available at the Florida Department of Management Services web site www.dms.myflorida.com.

Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System Pension Plan (FRSP) and the Florida Retirement System Health Insurance Subsidy Program and additions to/deduction from the FRSP and HIS fiduciary net position have been determined on the same basis as they are reported by FRSP and HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan

Plan Description

The FRS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class
- Special Risk Class
- Elected Officials Class
- Senior Management Service Class

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service.

Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Benefits Provided (Continued)

The following table shows the percentage value for each year of service credit earned:

Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60%
Retirement at age 63 or with 31 years of service	1.63%
Retirement at age 64 or with 32 years of service	1.65%
Retirement at age 65 or with 33 or more years of service	1.68%
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60%
Retirement at age 66 or with 34 years of service	1.63%
Retirement at age 67 or with 35 years of service	1.65%
Retirement at age 68 or with 36 or more years of service	1.68%
Special Risk Class	
Service from December 1, 1970 through September 30, 1974	2.00%
Service on or after October 1, 1974	3.00%
Elected Officials Class	3.00%
Senior Management Service Class	2.00%

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a cost-of-living adjustment after retirement.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Contributions

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the fiscal year ended September 30, 2016 were as follows:

Class	10/01/15 through 06/30/16	07/01/16 through 09/30/16
Regular Class	7.26%	7.52%
Senior Management Service Class	21.43%	21.77%
Special Risk Class	22.04%	22.57%
Elected Officials Class	42.27%	42.47%
DROP	12.88%	12.99%

Except for the DROP, the employer contribution rates include a 1.66% HIS Plan subsidy. The rate also include 0.04% and 0.06% for administrative costs of the Public Employee Optional Retirement Program for the period from October 1, 2015 through June 30, 2016 and from July 1, 2016 through September 30, 2016, respectively.

For the fiscal year ended September 30, 2016, the City made contributions of \$195,653 to the Pension Plan and the City's employees made contributions of \$38,967 for total contributions of \$234,620.

At September 30, 2016, the City reported a liability of \$2,562,060 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The City's proportionate share of the net pension liability was based on the City's 2015-2016 fiscal year contributions relative to the 2015-2016 fiscal year contributions of all participating members. At June 30, 2016, the City's proportionate share was 0.0012544334% percent, which was a decrease of 0.002397592% from its proportionate share measured as of June 30, 2015.

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$43,720 related to the Plan. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 196,171	\$ 23,855
Change of assumptions	154,997	-
Net difference between projected and actual earnings on Pension Plan investments	662,261	-
Change in proportion and differences between City Pension Plan contributions and proportionate share of contributions	-	617,121
City Pension Plan contributions subsequent to the measurement date	29,961	-
Total	<u>\$ 1,043,390</u>	<u>\$ 640,976</u>

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The deferred outflows of resources related to the Pension Plan, totaling \$29,961 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending	Amount
September 30	
2017	\$ (15,709)
2018	(15,709)
2019	242,482
2020	184,196
2021	(14,451)
Thereafter	(8,356)
	<u>\$ 372,453</u>

Actuarial Assumptions

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Valuation date	July 1, 2016
Measurement date	June 30, 2016
Inflation	2.60%
Salary increases	3.25%, average, including inflation
Investment rate of return	7.60%, net of pension plan investment expense, including inflation
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Actuarial Assumptions (Continued)

The actuarial assumptions used in the July 1, 2016, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	(1) Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.0%	3.0%	1.7%
Fixed Income	18.0%	4.7%	4.6%	4.6%
Global Equity	53.0%	8.1%	6.8%	17.2%
Real Estate (Property)	10.0%	6.4%	5.8%	12.0%
Private Equity	6.0%	11.5%	7.8%	30.0%
Strategic Investments	12.0%	6.1%	5.6%	11.1%
Total	<u>100.0%</u>			
Assumed Inflation - Mean			2.60%	1.90%

(1) As outlined in the Pension Plan's investment policy

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.60%. The Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.60%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.60%) or one percentage point higher (8.60%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	6.60%	7.60%	8.60%
City's proportionate share of the net pension liability	\$ 4,716,927	\$ 2,562,060	\$ 768,419

Pension Plan Fiduciary Net Position

Detailed information regarding the Pension Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan

At September 30, 2016, the City reported a payable in the amount of \$11,901 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2016.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan)

Plan Description

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

For the fiscal year ended September 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2016, the HIS contribution was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$23,970 for the fiscal year ended September 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2016, the City reported a liability of \$666,396 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The City's proportionate share of the net pension liability was based on the City's 2015-2016 fiscal year contributions relative to the 2015-2016 fiscal year contributions of all participating members. At June 30, 2016, the City's proportionate share was 0.005717888 percent, which was a decrease of 0.001590150 percent from its proportionate share measured as of June 30, 2015.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$24,178. In addition the City reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 1,518
Change of assumptions	104,574	-
Net difference between projected and actual earnings on HIS Plan investments	337	-
Change in proportion and differences between City HIS Plan contributions and proportionate share of contributions	-	173,763
City HIS Plan contributions subsequent to the measurement date	4,160	-
Total	<u>\$ 109,071</u>	<u>\$ 175,281</u>

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The deferred outflows of resources related to the HIS Plan, totaling \$4,160 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending	September 30	Amount
2017	\$	(12,676)
2018		(12,676)
2019		(12,740)
2020		(12,771)
2021		(7,919)
Thereafter		(11,588)
	<u>\$</u>	<u>(70,370)</u>

Actuarial Assumptions

The total pension liability in the July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	July 1, 2016
Measurement date	June 30, 2016
Inflation	2.60%
Salary increases	3.25%, average, including inflation
Municipal bond rate	2.85%
Investment rate of return	N/A
Mortality	Generational RP-2000 with Projection Scale BB
Actuarial cost method	Individual Entry Age

The actuarial assumptions used in the July 1, 2016, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 2.85%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 2.85%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.85%) or one percentage point higher (3.85%) than the current rate:

	1% Decrease (1.85%)	Current Discount Rate (2.85%)	1% Increase (3.85%)
City's proportionate share of the net pension liability	\$ 764,508	\$ 666,396	\$ 584,969

Pension Plan Fiduciary Net Position

Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan

At September 30, 2016, the City reported a payable in the amount of \$1,418 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2016.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Investment Plan

Plan Description

The Florida Retirement System Investment Plan is a defined contribution retirement plan qualified under Section 401(a) of the Internal Revenue Code. The Florida Legislature enacted the Plan during the 2000 legislative session, and amendments to the Plan can only be made by an act of the Florida Legislature. The Plan is administered by the State Board of Administration of Florida. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature.

Funding Policy

The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Officers, etc.), such as the defined benefit pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

Allocations to the investment member's accounts during the fiscal year ended September 30, 2016 were as follows:

Participating employers are required to make contributions based upon statewide contributions rates. The contribution rates by job class for the City's employees for the fiscal year ended September 30, 2016, are as follows:

Class	10/01/15 through 06/30/16	07/01/16 through 09/30/16
Regular Class	7.26%	7.52%
Senior Management Service Class	21.43%	21.77%
Special Risk Class	22.04%	22.57%
Elected Officials Class	42.27%	42.47%
DROP	12.88%	12.99%

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Investment Plan (Continued)

Funding Policy (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The City did not have any employees enrolled in the Investment Plan during the fiscal year ended September 30, 2016, and consequently did not have any pension expense.

9 – PUBLIC SAFETY OFFICERS' AND FIREFIGHTERS' RETIREMENT PLAN

The following brief description of the Plan is provided for general information purposes only. Participants should refer to the Plan documents for more complete information

Basis of Accounting

The Plan's financial statements are prepared using the accrual basis of accounting. Contributions from the Plan's members are recognized as revenue in the period in which the contributions are due. Contributions from the City, as calculated by the Plan's actuary, are recognized as revenue when due and when the City has made a formal commitment to provide the contributions. Expenses are recognized in the accounting period incurred, if measurable. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Plan Description

Plan administration. The City of Greenacres Public Safety Officers’ and Firefighters’ Retirement Plan and Trust (the “Plan”) is a single employer defined benefit pension plan that provides pensions for all permanent, full-time public safety employees of the City (police officers and firefighters). The Plan was established by City Ordinance 96-35 effective January 1, 1996, and is also governed by Chapters 112, 175 and 185 of the Florida Statutes.

The Plan was amended on March 7, 2005 to shorten the vesting period, reduce the required employee contributions, reduce the City’s required contributions, and increase the on-behalf payments from the State of Florida. The amendments were enacted by Ordinances 2005-01 and 2005-02 adopted by the City Council and unanimously recommended by the Board of Trustees for the Plan. The Plan was also amended on May 5, 2008 to give firefighters and public safety officers participating in the City of Greenacres General Employees Retirement Plan a one-time option to become members of the Plan and buy back credited years of service. The amendment was enacted by Ordinance 2008-13 adopted by the City Council.

Management of the Plan is vested in Board of Trustees, which consists of five members – two full-time firefighters or police officers elected by a majority of plan members, two City residents appointed by the City Council, and a fifth member chosen by the previous four members.

Plan membership: At October 1, 2015, pension plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	3
Inactive plan members or beneficiaries entitled to but not yet receiving benefits	36
Active plan members	<u>79</u>
	<u><u>118</u></u>

Benefits provided: Plan members who complete 6 or more years of credited service and attain age 55 or complete 25 years of credited service, regardless of age, are eligible for normal retirement benefits. Early retirement may be taken any time after vesting. Benefits vest after six years of credited service.

The monthly retirement benefit is equal to the number of years of credited service multiplied by 3% of average final compensation. Average final compensation means 1/12 of the average annual compensation of the five best years of the last ten years of credited service prior to retirement. In the event of early retirement, benefits are reduced a maximum of 3% for each year before the normal retirement date.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Plan Description (Continued)

Contributions: Funding for the Plan consists of contributions from members, the State of Florida, and the City. Plan members are required to contribute 4.0% of their annual covered compensation. The City is required to contribute the remaining amount to fund the Plan based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by Plan members during the year. For the fiscal year ended September 30, 2016, the City’s contribution rate was 19.73% percent of annual payroll, reduced by funds received from the State of Florida pursuant to Chapters 175 and 185 of Florida Statutes. Plan provisions and contribution rates may be amended by the City Council based upon the recommendations of the Board of Trustees, subject to minimum requirements of Florida Statutes.

The Florida Constitution requires local governments to make the actuarially determined contribution. The Florida Division of Retirement reviews and approves each local government’s actuarial report prior to its being appropriated for use for funding purposes

Pursuant to Chapters 175 and 185 of the Florida Statutes, premium taxes on certain property and casualty insurance contracts written on City properties is collected by the State and is remitted to the Plan. This amount totaled \$458,920 for the fiscal year ended September 30, 2016. These consisted of \$211,191 for property insurance contracts for firefighters under Chapter 175 and \$247,729 for casualty insurance contracts for police officers under Chapter 185. For the fiscal year ended September 30, 2016, on-behalf payments in the amount of \$458,920 received from the state were recognized as an expenditure and revenue in the General Fund.

Share Plan: Included in the Plan is the amount of insurance premium taxes the City may use to supplement its actuarially determined contributions to the Plan, which is capped at \$330,796. Insurance premium taxes in excess of that amount may be used only to purchase additional benefits. To comply with this requirement, a separate defined contribution Share Plan was established on February 6, 2012. For the fiscal year ended September 30, 2016, excess premium taxes of \$128,124 were deposited into the Share Plan. See Note 10.

Investments

Investments of the Plan are reported at fair value. Net appreciation in fair value of investments includes realized and unrealized gains and losses.

Rate of Return: For the year ended September 30, 2016, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 8.71 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. Inputs to the money-weighted rate of return calculation are determined on a monthly basis

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Investments (Continued)

Long-term Expected Rate of Return: The long-term expected rates of return on classes of pension plan investments were developed by the investment consultant Asset Consulting Group (ACG) using Monte Carlo Simulations to analyze a range of possible outcomes and assist in making educated investment decisions. The output of the Monte Carlo Simulation is based on ACG’s capital market assumptions that are derived from proprietary models based upon well-recognized financial principles and reasonable estimates about relevant future market conditions. The long-term expected rate of return was calculated by weighting the expected future real rates of return of each asset class by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of September 30, 2016 are summarized in the following table:

Asset Class	Target Allocation	Expected Long-Term Real Return	Weighted Average Return
U.S. large cap equity	47%	6.00%	2.82%
Core plus	18%	1.00%	0.18%
U.S. small cap equity	13%	6.75%	0.88%
Core bonds	12%	0.50%	0.06%
Non-U.S. equity	10%	6.75%	0.67%
Total	<u>100%</u>		<u>4.61%</u>
Add estimated long-term rate of inflation			<u>2.89%</u>
Estimated long-term rate of return			<u>7.50%</u>

Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Net Pension Liability

The components of the net pension liability of the City at September 30, 2016 were as follows:

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2015	\$ 16,609,241	\$ (21,518,829)	\$ (4,909,588)
Changes due to:			
Service cost	453,480	--	453,480
Expected interest growth	1,272,511	(1,657,140)	(384,629)
Unexpected investment income	--	(240,013)	(240,013)
Demographic experience	2,115,830	--	2,115,830
Employer contributions	--	(1,176,173)	(1,176,173)
Employee contributions	--	(222,551)	(222,551)
Benefit payments and refunds	(145,394)	145,394	-
Administrative expenses	--	79,380	79,380
Change in benefit terms	--	--	-
Assumption changes	3,393,480	--	3,393,480
Total changes	<u>7,089,907</u>	<u>(3,071,103)</u>	<u>4,018,804</u>
Balance September 30, 2016	<u>\$ 23,699,148</u>	<u>\$ (24,589,932)</u>	<u>\$ (890,784)</u>

The Plan fiduciary net position was 103.76% of the total pension liability as of September 30, 2016. The discount rate used to determine the total pension liability decreased from 8.39% for the year ended September 30, 2015 to 7.5% for the year ended September 30, 2016.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 8.39 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.39 percent) or 1-percentage-point higher (9.39 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's net pension liability	\$3,936,899	\$(890,784)	\$(4,656,477)

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

At September 30, 2016, the City reported a net pension asset of \$890,784 for the Police Officers’ and Firefighters’ Retirement Plan. The liability was measured as of September 30, 2016 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of October 1, 2015. The City’ net pension asset was based on a projection of the pension plan relative to the projected contributions during the fiscal year ended September 30, 2016.

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$771,635. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Balance September 30, 2015	\$ 1,762,172	\$ 72,026
Changes due to:		
Amortization of payments	(917,967)	(72,012)
Investment gain/loss	--	240,013
Demographic gain/loss	2,115,830	--
Change of assumptions	3,393,480	--
Total changes	<u>4,591,343</u>	<u>168,001</u>
Balance September 30, 2016	<u>\$ 6,353,515</u>	<u>\$ 240,027</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Deferred Outflows Of Resources	Deferred Inflows Of Resources	Amortization
2017	\$ 917,967	\$ 72,012	\$ 845,955
2018	917,967	72,011	845,956
2019	917,968	48,003	869,965
2020	574,441	48,001	526,440
2021	574,441	-	574,441
Thereafter	2,450,731	-	2,450,731
	<u>\$ 6,353,515</u>	<u>\$ 240,027</u>	<u>\$ 6,113,488</u>

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Significant Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2015 using the following significant actuarial assumptions and other inputs:

Measurement date	September 30, 2016
Valuation date	October 1, 2015
Asset valuation method	Market value
Expected long-term real rate of return on investments	4.61%
Inflation	2.89%
Discount rate	7.50% (2.89% is attributable to inflation) This rate was used to discount all future benefit payments
Salary increases:	8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service
Cost-of-living increase	3.00%
Mortality:	Sex-distinct rates set forth in the RP-2000 mortality table for annuitants and non-annuitants, projected to 2007 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of IRC section 430; future generational improvements in mortality have not been reflected.
Retirement:	15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

10 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ SHARE PLAN

The Public Safety Officers’ and Firefighters’ Share Plan is single employer defined contribution pension plan. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. As discussed in Note 9, premium taxes on certain insurance contracts written on properties located within the City are collected by the State and remitted to the Public Safety Officers’ and Firefighters’ Retirement Plan. Annual premium taxes in excess of \$330,796 are used to fund the Share Plan. The City and plan members do not make contributions to the Share Plan. For the fiscal year ended September 30, 2016, premium taxes of \$128,124 were allocated to the Share Plan. The Share Plan does not issue a standalone financial report.

Plan benefits are allocated to participants based upon their service during the year and the level of funding received during the year. Participants are fully vested with at least six years of credited service in the Plan. All benefits are paid in a lump sum format where participants may also elect not to withdraw or to partially withdraw, his or her retirement funds.

For the fiscal year ended September 30, 2016, the City did not recognize any pension expense for the Share Plan and had no liability to the plan as of the fiscal year end.

11 – GENERAL EMPLOYEES’ RETIREMENT PLAN

The City of Greenacres General Employees’ Retirement Plan is a single employer defined contribution pension plan. Defined contribution plans have terms that specify how contributions to an individual’s account are to be determined rather than the amount of pension benefits the individual is to receive. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. Under the terms of the Plan agreement, all forfeitures are credited to the City. Because the City does not hold or administer funds for the Plan, the Plan does not meet the criteria for inclusion in the City’s financial statements as a fiduciary fund. The Plan does not issue a standalone financial report.

The City’s plan establishes two accounts, or plans; a 401(a) plan into which the City makes pension contributions on behalf of the employees, and a 457(b) (a deferred compensation plan) plan for the employees to make voluntary contributions to supplement their pensions. Vesting applies only to the 401(a) plan, as described below. Employee contributions to the 457(b) plan are completely owned by the employees.

The City is required to contribute 5% of annual covered payroll to the 401(a) plan. Plan members may make voluntary contributions to the 457(b) plan of amounts up to 100% of compensation, including bonuses and overtime, up to the maximum annual contribution allowed by law. If the City makes matching contributions, the amount of matching contributions in a plan year will be 100% of each member’s contributions up to 2.5% of the member’s compensation.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

11 – GENERAL EMPLOYEES’ RETIREMENT PLAN (Continued)

Vesting of the City’s contributions in the 401(a) plan commences after two years of certified service, with 20% vesting in year two and 20% each year thereafter until fully vested after six years. If an employee terminates before becoming fully vested, forfeited amounts will be used to reduce future City contributions. Certified service begins upon an eligible employee successfully completing six (6) months of service. Plan provisions and contribution requirements are established and may be amended by the City Council. The plan administrator is the Florida League of Cities.

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$229,392 for the General Employees’ Retirement Plan and had no liability to the plan as of the fiscal year end. Forfeitures totaled \$17,746 for the fiscal year.

12 – DEFINED BENEFIT PENSION PLAN SUMMARY DATA

The following table provides a summary of significant information related to the City’s defined benefit pension plans for the year ended September 30, 2016. The information for the Florida Retirement System Pension Plan and the Florida Retirement System Health Insurance Subsidy Program are the City’s proportionate share of the items

Description	Florida Retirement System Pension Plan	Florida Retirement System HIS Program	Public Safety Officers' and Firefighters' Pension Plan	Total
Total pension liability	\$ 16,948,204	\$ 672,906	\$ 16,609,241	\$ 34,230,351
Plan fiduciary net position	14,386,144	6,510	21,518,829	35,911,483
Net pension liability (asset)	2,562,060	666,396	(4,909,588)	(1,681,132)
Deferred outflows of resources	1,043,390	109,071	1,762,172	2,914,633
Deferred inflows of resources	640,976	175,281	72,026	888,283
Pension expense (revenue)	43,720	24,178	(35,263)	32,635

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description

The City provides an optional single employer defined benefit post-employment healthcare plan to eligible individuals. The plan allows its employees and their beneficiaries, at their own cost and until the age of 65, to continue to obtain health, dental and other insurance benefits upon retirement. After the age of 65, retirees and their beneficiaries may continue to health benefits only as supplemental insurance to Medicare. The benefits of the plan conform with Florida Statutes, which are the legal authority for the plan. The plan has no assets and does not issue a separate financial report.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Funding Policy

The City does not directly make a contribution to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group rates as are charged to the City for active employees by its healthcare provider. However, the City's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an Employer Contribution, based upon an implicit rate subsidy. This offset equals the total age-adjusted costs paid by the City or its active employees for coverage of the retirees and their dependents for the year net of the retiree's own payments for the year.

Annual OPEB Cost and Net OPEB Obligation

The annual other post employment benefit (OPEB) cost is calculated based on the annual required contribution of the employer, an amount actuarially determined in accordance with GASB Statement No. 45. The annual required contribution represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

Annual OPEB Cost and Net OPEB Obligation (Continued)

The annual OPEB cost and the net OPEB obligation for the City for the current year and the related information is as follows:

Required Contribution Rates:	
Employer	Pay-as-you-go
Plan members	N/A
Annual Required Contribution (ARC)	\$38,000
Interest	5,000
Adjustment to the ARC	<u>(10,000)</u>
Annual OPEB Cost	33,000
Contributions Made	<u>(18,000)</u>
Increase in Net OPEB Obligation	15,000
Net OPEB Obligation, October 1, 2015	<u>116,000</u>
Net OPEB Obligation, September 30, 2016	<u>\$131,000</u>

The annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2015, 2014, and 2013 was:

Fiscal year ended	9/30/2016	9/30/2015	9/30/2014
Annual OPEB cost	\$33,000	\$31,000	\$31,000
Percentage of OPEB cost contributed	54.6%	48.4%	41.9%
Net OPEB Obligation	\$131,000	\$116,000	\$100,000

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Funded Status and Funding Progress

The funded status of the plan as of October 1, 2014, the date of the most recent actuarial valuation, was as follows:

Actuarial Valuation Date	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UAAL) (2) - (1)	Funded Ratio (1) ÷ (2)	(4) Covered Payroll	UAAL As % of Covered Payroll (3) ÷ (4)
October 1, 2007	\$ --	\$ 211,000	\$ 211,000	--%	\$ 8,798,000	2.4%
October 1, 2010	--	183,000	183,000	--%	8,712,000	2.1%
October 1, 2014	--	241,000	241,000	--%	9,766,000	2.5%

The actuarial valuation for the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are comparable with past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information following the notes to the financial statements is designed to provide multi-year trend information to show whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. However, the City has not contributed assets to the plan at this time.

Actuarial Methods and Assumptions

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the City and the plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Significant methods and assumptions were as follows:

Valuation date	October 1, 2014
Actuarial cost method	Projected unit credit
Amortization method	15-year open period; level-dollar payment
Investment return	4.00% per annum (includes inflation at 2.75 per annum)
Healthcare cost trend rate(s)	
	<u>Insurance Premiums</u>
Select rates	8.00% for 2014/15 graded to 5.5% for 2019/20
Ultimate rate	5.00% per annum

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

14 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City continues to purchase insurance through the Florida Municipal Insurance Trust, a non-assessable pool, and commercial sources to cover the various risks. Retention of risks is limited to excess of those that are insured, those risks that are uninsurable, and deductibles ranging from \$100 to \$500 per occurrence. As a member of the Florida Municipal Insurance Trust with the Florida League of Cities, the responsibility of the City is to pay those premiums charged by the non-assessable pool for property, liability and workers compensation coverages. The pool is responsible for paying all claims incurred by the City, less deductibles ranging from \$100 to \$500. The City may terminate the membership based on a 60 days notice to the pool. All pool policies are on an occurrence basis.

Major uninsurable risks include damage to infrastructure assets. Since the amount of loss cannot be reasonably estimated and the likelihood of occurrence is not determinable, no provision for losses is reflected in the financial statements. There have been no reductions in insurance coverage from the coverage in the prior year. There were no settled claims which exceeded insurance coverage during the past three fiscal years.

Florida Statutes limit the City's maximum loss for most liability claims to \$200,000 per person and \$300,000 per occurrence under the doctrine of Sovereign Immunity. However, under certain circumstances, a plaintiff can seek to recover damages in excess of statutory limits by introducing a claims bill to the Florida Legislature. The limits addressed in Florida Statutes do not apply to claims filed in federal courts.

15 – OPERATING LEASE

In December 2008, the City entered into a lease agreement with the Palm Beach County Health Department administered by the Florida Department of Management Services) to lease the old City Hall facility located at 5985 10th Avenue North. The term of the lease was for a 5-year period commencing on December 1, 2008, with an option to renew for an additional 5-year term. On December 1, 2013, the Health Department exercised its option to renew the lease. The Health Department has the right to terminate the lease without penalty in the event a State owned building becomes available for occupancy, upon giving six months written notice to the City. Total lease payments received under the lease during the fiscal year ended September 30, 2016 were \$213,991. As of September 30, 2016, the cost of the land and building under the operating lease was \$1,240,164 and accumulated depreciation on the property was \$897,101.

16 – CONTINGENT LIABILITIES

Grants

Grant monies received and disbursed by the City are for specific purposes and may be subject to audit by the grantor agencies. Such audits may result in requests for reimbursements due to disallowed expenditures or other actions by grantor agencies. The City does not believe that such disallowances or other actions taken by the grantor agencies, if any, would have a material adverse effect on the financial position of the City

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

17 – DISPOSAL OF POLICE DEPARTMENT OPERATIONS

Effective February 1, 2016, the City entered into an agreement with the Palm Beach County Sheriff's Office (PBSO) for the provision of law enforcement services to the City (see Note 18). In accordance with the agreement, the City transferred the assets and liabilities of its Police Department operations to the PBSO for the purpose of maintaining a high level of competent law enforcement services in conjunction and harmony with its fiscal policies of sound, economical management. As a result of the transfer, the City recognized a loss of \$249,422 on the disposal of its Police Department Operations as a special item. For the current fiscal year, the City's expense related to its Police Department operations totaled \$2,937,951. Revenues associated with its Police Department operations, consisting of both program and general revenues, totaled \$30,309. Expenditures and revenues of its Police Department operations reported in the general fund were \$2,722,221 and \$30,309, respectively.

18 – INTERLOCAL AGREEMENT – PALM BEACH COUNTY SHERIFFS OFFICE

In August 2015, the City entered into an agreement with the Palm Beach County Sheriff's Office (PBSO) for the provision of law enforcement services to the City. The agreement is for a ten year term beginning February 1, 2016 and ending January 31, 2026. The City or the PBSO may terminate the agreement with or without cause upon written notice to the other party. Written notice shall be delivered by June 30, of any given year for termination to be effective on October 1, of that year.

Under the terms of the agreement, the City will pay the PBSO \$8,982,729 for services during the year beginning February 1, 2016 and ending January 31, 2017. For future contract years, the PBSO shall provide to the City a proposed costing for renewal of law enforcement services no later than May 31st prior to each fiscal year through the term of the agreement. However, for contract years beginning in 2017, 2018, 2019, 2020, and 2021, the annual increase shall not exceed 7%. The parties shall meet on or about February 1, 2021, to negotiate a cap to any increase in contract price for contract years beginning 2022 and thereafter. For the fiscal year ended September 30, 2016, the City paid \$5,988,486 pursuant to the agreement. The contract amount for the fiscal year ending September 30, 2017 is \$9,324,787.

19 – INTERLOCAL AGREEMENT – CITY OF ATLANTIS FIRE PROTECTION AND EMS

In May 2012, the City of Greenacres (Greenacres) entered into an interlocal agreement with the City of Atlantis (Atlantis) for the provision of fire protection and emergency medical services to Atlantis. The agreement became effective on October 1, 2012 and is for a period of five years ending on September 30, 2017. Thereafter, the agreement shall automatically renew for an additional five year period, without further action by the parties, unless either party shall notify the other in writing on or before March 1st of any year prior to the final year of its intent not to renew. The agreement shall not be terminated by either party, at any time during its term or any renewal thereof, unless either party shall default on any of its material obligations and fail to cure the default in accordance with the agreement. The agreement may be terminated for good cause only in the event of breach of its terms or in the event of breach of its terms or in the event of the inability of Greenacres to provide the specified services.

In consideration of the services provided, Atlantis shall pay Greenacres an annual service fee in twelve equal monthly payments due on or before the first business day of each month. The annual service fee shall be adjusted annually effective October 1st of each succeeding year. The adjustment will be based on the percent change as reflected in the United States Department of Labor, Consumer Price Index (CPI) for All Urban Consumers, All Items, for the Miami-Fort Lauderdale area, from February of the prior year to February of the current year, or four percent, whichever is greater. For the year ended September 30, 2016, Greenacres received payments in the amount of \$804,278 pursuant to the agreement. The contract amount for the year ending September 30, 2017 is \$836,449.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2016

20 – COMMITMENTS

As of September 30, 2016, the City had the following significant contractual commitments:

Project	Contract Amount	Amount Completed at September 30, 2016	Balance to Complete
Community Center Expansion	\$ 2,730,745	\$ 2,226,960	\$ 503,785
Drainage Improvements	212,340	101,250	111,090
Sidewalk Improvements	138,121	--	138,121
Landscaping Medians	50,314	10,483	39,831
Website Design & Development	32,300	--	32,300
	<u>\$ 3,163,820</u>	<u>\$ 2,338,693</u>	<u>\$ 825,127</u>

Significant encumbrances as of September 30, 2016 are as follows:

Major funds:

General Fund	\$134,595
New Growth Capital Projects Fund	178,000
Parks and Recreation Capital Projects Fund	522,132
Reconstruction and Maintenance Capital Projects Fund	150,922

Nonmajor Funds 2,622

REQUIRED SUPPLEMENTARY INFORMATION
(OTHER THAN MANAGEMENT'S
DISCUSSION AND ANALYSIS)

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Taxes:				
Ad valorem taxes:				
Current	\$ 8,035,439	\$ 8,035,439	\$ 8,025,341	\$ (10,098)
Delinquent	150,000	150,000	247,478	97,478
Total ad valorem taxes	<u>8,185,439</u>	<u>8,185,439</u>	<u>8,272,819</u>	<u>87,380</u>
Utility service taxes:				
Electric	2,190,000	2,190,000	2,220,619	30,619
Telecommunications	1,281,994	1,281,994	1,184,747	(97,247)
Water	475,000	475,000	501,576	26,576
Gas	55,000	55,000	63,459	8,459
Propane gas	35,000	35,000	32,612	(2,388)
Total public service taxes	<u>4,036,994</u>	<u>4,036,994</u>	<u>4,003,013</u>	<u>(33,981)</u>
Local option gas tax	285,996	285,996	291,239	5,243
Local business tax	268,600	268,600	259,650	(8,950)
Insurance premium tax	477,620	477,620	458,920	(18,700)
Total other taxes	<u>1,032,216</u>	<u>1,032,216</u>	<u>1,009,809</u>	<u>(22,407)</u>
Total taxes	<u>13,254,649</u>	<u>13,254,649</u>	<u>13,285,641</u>	<u>30,992</u>
Permits and franchise fees:				
Building permits	421,000	421,000	810,603	389,603
Electrical permits	10,000	10,000	2,920	(7,080)
Electric franchise fees	1,760,000	1,760,000	1,685,905	(74,095)
Gas franchise fees	28,620	28,620	30,397	1,777
Solid waste franchise fees	92,720	92,720	92,514	(206)
Planning and zoning fees	62,300	62,300	59,680	(2,620)
Other	2,350	2,350	28,895	26,545
Total permits and franchise fees	<u>2,376,990</u>	<u>2,376,990</u>	<u>2,710,914</u>	<u>333,924</u>
Intergovernmental revenues:				
State revenue sharing	1,461,329	1,461,329	1,504,986	43,657
Half-cent sales tax	3,157,768	3,157,768	3,070,353	(87,415)
County occupational license	131,800	131,800	102,502	(29,298)
Mobile home license	10,000	10,000	9,866	(134)
Alcoholic beverage license	6,000	6,000	4,358	(1,642)
Motor fuel tax rebate	12,600	12,600	9,729	(2,871)
Grants	30,000	30,000	22,925	(7,075)
Other	34,100	34,100	37,659	3,559
Total intergovernmental revenues	<u>4,843,597</u>	<u>4,843,597</u>	<u>4,762,378</u>	<u>(81,219)</u>

(Continued)

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2016

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues (continued)				
Charges for services:				
Solid waste fees	\$ 1,286,289	\$ 1,286,289	\$ 1,236,427	\$ (49,862)
Security services	10,000	10,000	5,088	(4,912)
Administrative fees	155,336	155,336	187,845	32,509
Sales of documents	41,570	41,570	75,130	33,560
Culture/recreation	74,005	74,005	63,409	(10,596)
Protective inspections	41,600	41,600	59,177	17,577
Ambulance transport	1,714,578	1,714,578	1,696,017	(18,561)
Other	10,214	10,214	45,155	34,941
Total charges for services	<u>3,333,592</u>	<u>3,333,592</u>	<u>3,368,248</u>	<u>34,656</u>
Fines and forfeitures:				
Judgments and fines	45,667	45,667	71,446	25,779
Violations of local ordinances	34,200	34,200	16,852	(17,348)
Other	450	450	3,332	2,882
Total fines and forfeitures	<u>80,317</u>	<u>80,317</u>	<u>91,630</u>	<u>11,313</u>
Investment:				
Bank	22,500	22,500	15,805	(6,695)
State Board of Administration	1,900	1,900	6,151	4,251
FMIvT	54,000	54,000	107,944	53,944
Tax collector interest	500	500	291	(209)
Other interest	50	50	63	13
Total investment	<u>78,950</u>	<u>78,950</u>	<u>130,254</u>	<u>51,304</u>
Contributions	5,786	5,786	12,587	6,801
Rental fees	319,492	319,492	290,520	(28,972)
Miscellaneous:				
Refunds - prior year	43,033	43,033	34,071	(8,962)
Sales of surplus materials	20,000	20,000	55,713	35,713
Other	78,578	78,578	48,824	(29,754)
Insurance proceeds	5,000	5,000	33,374	28,374
Total miscellaneous	<u>146,611</u>	<u>146,611</u>	<u>171,982</u>	<u>25,371</u>
Total Revenues	<u>\$ 24,439,984</u>	<u>\$ 24,439,984</u>	<u>\$ 24,824,154</u>	<u>\$ 384,170</u>

(Continued)

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2016

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures				
General government:				
Administrative:				
City Manager	\$ 452,141	\$ 781,868	\$ 810,614	\$ (28,746)
Mayor and City Council	164,500	164,500	156,590	7,910
Legal counsel	131,109	131,109	170,606	(39,497)
Human resources	181,311	181,311	173,838	7,473
City Clerk	226,068	226,068	265,274	(39,206)
Total administration	1,155,129	1,484,856	1,576,922	(92,066)
Finance:				
Administration	301,887	301,887	308,310	(6,423)
Financial operations	488,824	488,824	452,434	36,390
Purchasing	120,481	120,481	120,119	362
Information technology	446,550	446,550	420,328	26,222
Total finance	1,357,742	1,357,742	1,301,191	56,551
Planning and development	618,448	630,518	585,408	45,110
Risk management	346,839	346,839	360,216	(13,377)
Contingency	100,000	3,200	-	3,200
Other	13,000	45,200	-	45,200
Total general government	3,591,158	3,868,355	3,823,737	44,618
Public safety:				
Administration	86,827	86,827	90,811	(3,984)
Uniform patrol	7,501,312	7,501,312	7,509,531	(8,219)
EMS	5,583,800	5,583,800	5,549,937	33,863
Support services	1,072,285	1,072,285	1,077,835	(5,550)
Protective inspections	848,799	848,799	837,681	11,118
Other Public Safety	477,620	477,620	470,190	7,430
Total public safety	15,570,643	15,570,643	15,535,985	34,658
Transportation:				
Public works administration	189,504	189,504	194,561	(5,057)
Streets and grounds maintenance	855,222	855,222	795,693	59,529
Vehicle maintenance	408,821	408,821	442,918	(34,097)
Total transportation	1,453,547	1,453,547	1,433,172	20,375
Culture/recreation:				
Administration	602,666	602,666	640,731	(38,065)
Parks and grounds maintenance	207,938	207,938	209,688	(1,750)
Community center	411,991	411,991	374,397	37,594
Total culture/recreation	1,222,595	1,222,595	1,224,816	(2,221)

(Continued)

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2016

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures (continued)				
Physical environment:				
Building services	\$ 655,614	\$ 655,614	\$ 662,230	\$ (6,616)
Solid waste collection and disposal	1,241,504	1,241,504	1,210,703	30,801
Insured Claims and Judgments	11,000	11,000	22,224	(11,224)
Total physical environment	<u>1,908,118</u>	<u>1,908,118</u>	<u>1,895,157</u>	<u>12,961</u>
Capital outlay (all departments and functions)	<u>20,545</u>	<u>20,545</u>	<u>41,416</u>	<u>(20,871)</u>
Total expenditures	<u>23,766,606</u>	<u>24,043,803</u>	<u>23,954,283</u>	<u>89,520</u>
Excess of revenues over expenditures	673,378	396,181	869,871	473,690
Other financing sources (uses)				
Transfers in	-	1,000,000	1,000,000	--
Transfers out	<u>(4,193,381)</u>	<u>(4,293,381)</u>	<u>(4,293,381)</u>	<u>--</u>
Total financing sources (uses)	<u>(4,193,381)</u>	<u>(3,293,381)</u>	<u>(3,293,381)</u>	<u>-</u>
Net change in fund balance	<u>\$ (3,520,003)</u>	<u>\$ (2,897,200)</u>	<u>(2,423,510)</u>	<u>\$ 473,690</u>
Fund balance - beginning			<u>14,219,087</u>	
Fund balances - ending			<u>\$ 11,795,577</u>	

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Notes to the Budgetary Comparison Schedule
September 30, 2016

1 – BUDGETARY ACCOUNTING

The City annually adopts an operating budget for all funds. The procedures for establishing budgetary data reflected in the budgetary comparison schedule are as follows:

- ❖ Approximately July 1st, the City Manager submits to the City Council a proposed operating budget prepared for the fiscal year commencing the following October 1st. The operating budget includes proposed expenditures and the means of financing them.
- ❖ Public hearings are conducted to obtain taxpayer comments.
- ❖ The City advises the County Property Appraiser of the proposed millage rate and the date, time and place of the public hearing for budget acceptance.
- ❖ Prior to October 1st, the budget is legally enacted through passage of an ordinance.
- ❖ Appropriations are legally controlled at the departmental level and expenditures may not legally exceed budgeted appropriations at that level. Management is authorized to transfer budgeted line items within departments. Changes or amendments to the budget that alter departmental totals must be approved by the City Council. Accordingly, the legal level of budgetary control is at the departmental level.
- ❖ Formal budgetary integration is employed within the accounting system as a management control device.
- ❖ Budgets are adopted on a basis consistent with generally accepted accounting principles.
- ❖ The preceding schedule is presented at the functional level and not the departmental level.

2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

- ❖ There were no departments that had an excess of expenditures over appropriations.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Proportionate Share of Net Pension Liability
Florida Retirement System Pension Plan
Last Ten Fiscal Years

Fiscal Year Ended September 30	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability As a Percent of Covered-employee Payroll	Plan Fiduciary Net Position As a Percent of the Total Pension Liability
2014	0.012731933%	\$ 776,835	\$ 2,201,732	35.28%	96.09%
2015	0.012544334%	\$ 1,620,269	\$ 2,217,133	73.08%	92.00%
2016	0.010146742%	\$ 2,562,060	\$ 1,765,147	145.15%	84.88%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The amounts presented for each fiscal year were determined as of the June 30 measurement date. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Comprehensive Annual Financial Report. The discount rate decreased from 7.65% in 2015 to 7.60% in 2016.

**City of Greenacres, Florida
Required Supplementary Information
Schedule of Employer Contributions
Florida Retirement System Pension Plan
Last Ten Fiscal Years**

Fiscal Year Ended September 30	Contractually Required Contribution	Contributions In Relation to the Contractually Required Contribution	Contribution Excess (Deficiency)	City's Covered Payroll	City's Contributions As a Percent of Covered-employee Payroll
2014	\$ 355,344	\$ 355,344	\$ -	\$ 2,202,887	16.13%
2015	\$ 307,534	\$ 307,534	\$ -	\$ 2,196,018	14.00%
2016	\$ 195,653	\$ 195,653	\$ -	\$ 1,443,936	13.55%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Proportionate Share of Net Pension Liability
Florida Retirement System Health Insurance Subsidy Program
Last Ten Fiscal Years

Fiscal Year Ended September 30	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability As a Percent of Covered-employee Payroll	Plan Fiduciary Net Position As a Percent of the Total Pension Liability
2014	0.007410398%	\$ 692,890	\$ 2,201,732	31.47%	0.99%
2015	0.007308038%	\$ 745,305	\$ 2,217,133	33.62%	0.50%
2016	0.005717888%	\$ 666,396	\$ 1,765,147	37.75%	0.97%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The amounts presented for each fiscal year are as of the June 30 measurement date. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Comprehensive Annual Financial Report. Changes in the assumptions are summarized below.

Fiscal Year Ended September 30	Discount Rate
2014	4.29%
2015	3.80%
2016	2.85%

City of Greenacres, Florida
Required Supplementary Information
Schedule of Employer Contributions
Florida Retirement System Health Insurance Subsidy Program
Last Ten Fiscal Years

Fiscal Year Ended September 30	Contractually Required Contribution	Contributions In Relation to the Contractually Required Contribution	Contribution Excess (Deficiency)	City's Covered Payroll	City's Contributions As a Percent of Covered-employee Payroll
2014	\$ 26,751	\$ 26,751	\$ -	\$ 2,202,887	1.21%
2015	\$ 29,957	\$ 29,957	\$ -	\$ 2,196,018	1.36%
2016	\$ 23,970	\$ 23,970	\$ -	\$ 1,443,936	1.66%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

City of Greenacres, Florida
Required Supplementary Information
Police Officers' and Firefighters' Retirement Plan
Schedule of Changes in the City's Net Pension Liability and Related Ratios
For the Fiscal Year Ended September 30, 2016

	2014	2015	2016
Total Pension Liability			
Service cost	\$ 271,224	\$ 273,495	\$ 453,480
Interest	1,146,049	1,252,652	1,272,511
Changes of benefit terms	--	--	--
Differences between expected and actual experience	--	428,660	2,115,830
Changes of assumptions	--	--	3,393,480
Benefit payments, including refunds of member contributions	<u>(128,259)</u>	<u>(85,892)</u>	<u>(145,394)</u>
Net Change in Total Pension Liability	1,289,014	1,868,915	7,089,907
Total Pension Liability - Beginning	<u>13,451,312</u>	<u>14,740,326</u>	<u>16,609,241</u>
Total Pension Liability - Ending (a)	<u>\$ 14,740,326</u>	<u>\$ 16,609,241</u>	<u>\$ 23,699,148</u>
Plan Fiduciary Net Position			
Contributions - employer	\$ 1,228,034	\$ 1,255,163	\$ 1,176,173
Contributions - member	201,235	241,030	222,551
Net Investment income	1,518,010	27,888	1,897,153
Benefit payments, including refunds of member contributions	(47,292)	(85,892)	(145,394)
Administrative expense	<u>(62,873)</u>	<u>(65,029)</u>	<u>(79,380)</u>
Net Change in Plan Fiduciary Net Position	2,837,114	1,373,160	3,071,103
Plan Fiduciary Net Position - Beginning	<u>17,308,555</u>	<u>20,145,669</u>	<u>21,518,829</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 20,145,669</u>	<u>\$ 21,518,829</u>	<u>\$ 24,589,932</u>
City's Net Pension Liability (Asset) - Ending (a) - (b)	<u>\$ (5,405,343)</u>	<u>\$ (4,909,588)</u>	<u>\$ (890,784)</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	136.67%	129.56%	103.76%
Covered Payroll	\$ 4,941,623	\$ 5,151,899	\$ 5,861,721
City's Net Pension Liability as a Percentage of Covered-Employee Payroll	-109.38%	-95.30%	-15.20%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available. The discount rate used to determine the total pension liability decreased from 8.39% in 2015 to 7.50% in 2016.

City of Greenacres, Florida
 Required Supplementary Information
 Police Officers' and Firefighters' Retirement Plan
 Schedule of Employer Contributions
 For the Fiscal Year Ended September 30, 2015

Fiscal Year Ended September 30	(1) Actuarially Determined Contribution	(2) Contributions Recognized By the Plan	(3) Difference Between (1) and (2)	Covered Payroll	Contributions Recognized By the Plan As a Percent of Covered Payroll
2007	\$ 472,239	\$ 472,239	\$ -	\$ 2,693,049	17.54%
2008	\$ 340,654	\$ 340,654	\$ -	\$ 3,419,643	9.96%
2009	\$ 341,569	\$ 341,569	\$ -	\$ 4,304,995	7.93%
2010	\$ 1,241,500	\$ 1,241,500	\$ -	\$ 4,892,163	25.38%
2011	\$ 1,495,197	\$ 1,495,197	\$ -	\$ 4,753,155	31.46%
2012	\$ 1,387,859	\$ 1,387,859	\$ -	\$ 4,865,229	28.53%
2013	\$ 1,417,815	\$ 1,417,815	\$ -	\$ 5,018,761	28.25%
2014	\$ 1,228,034	\$ 1,228,034	\$ -	\$ 4,941,623	24.85%
2015	\$ 1,255,163	\$ 1,255,163	\$ -	\$ 5,151,899	24.36%
2016	\$ 1,097,735	\$ 1,176,173	\$ 78,438	\$ 5,861,721	20.07%

See accompanying notes to the schedule of employer contributions

City of Greenacres, Florida
Required Supplementary Information
Police Officers' and Firefighter's Retirement Plan
Schedule of Investment Returns
For the Fiscal Year Ended September 30, 2016

Fiscal Year Ended September 30	Money Weighted Rate of Investment Return
2014	8.54%
2015	2.63%
2016	8.71%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

City of Greenacres, Florida
Notes to the Required Supplementary Information
Schedule of Employer Contributions
Police Officers' and Firefighters' Retirement Plan
For the Fiscal Year Ended September 30, 2016

Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported. The contributions for the fiscal year ended September 30, 2016, were determined by the actuarial valuation as of October 1, 2014.

Actuarial valuation date:	October 1, 2014
Actuarial cost method:	Aggregate cost method
Amortization method	Level percentage, open
Asset valuation method:	Market value
Discount rate:	7.25%
Salary increases:	8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service.
Cost-of-living increases:	3.00%
Mortality basis:	Sex-distinct rates set forth in the RP-2000 mortality table for annuitants and non-annuitants, projected to 2007 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of IRC section 430; future generational improvements in mortality have not been reflected.
Retirement:	15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45.
Other decrements:	Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between eight and ten years of service, termination rates range from 4.28% for males and 5.41 % for females at age 25 to 0.00% at age 55. Assumed disability is based on gender and age ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55.
Non-investment expenses:	Liabilities have been loaded by 1.00% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Funding Progress
Other Post Employment Benefits
For the Fiscal Year Ended September 30, 2016

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Accrued Liability</u>	<u>Unfunded Actuarial Accrued Liability</u>	<u>Funded Ratio</u>	<u>Covered Payroll</u>	<u>Unfunded Actuarial Accrued Liability as % of Covered Payroll</u>
10/1/2008	\$ --	\$ 211,000	\$ 211,000	0.00%	\$ 8,798,000	2.40%
10/1/2011	\$ --	\$ 183,000	\$ 183,000	0.00%	\$ 8,712,000	2.10%
10/1/2014	\$ --	\$ 241,000	\$ 241,000	0.00%	\$ 9,766,000	2.47%

The City implemented GASB Statement No. 45 during the fiscal year ended September 30, 2009, and elected to apply the statement prospectively. Consequently, there are no disclosures for years prior to October 1, 2008. The City is required to obtain an actuarial valuations every three years. The next valuation is scheduled for October 1, 2017. Therefore, the above schedule reflects the data for the three actuarial valuations that the City has obtained.

**COMBINING AND INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

**City of Greenacres, Florida
New Growth Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Rental income	\$ 43,223	\$ 43,223	\$ 43,223	\$ --
Impact fees	132,854	132,854	194,318	61,464
Investment	8,050	8,050	20,238	12,188
Contributions	-	-	10,000	10,000
	<hr/>			
Total Revenues	184,127	184,127	267,779	83,652
Expenditures:				
Capital outlay	257,250	382,250	95,487	286,763
	<hr/>			
Excess (Deficiency) of Revenues over Expenditures	<u>\$ (73,123)</u>	<u>\$ (198,123)</u>	172,292	<u>\$ 370,415</u>
Other Financing Sources				
Transfers in	-	100,000	100,000	--
	<hr/>			
Total Other Financing Sources	-	100,000	100,000	-
	<hr/>			
Net Change in Fund Balance	<u>\$ (73,123)</u>	<u>\$ (98,123)</u>	272,292	<u>\$ 370,415</u>
Fund Balance - Beginning			<u>1,882,593</u>	
Fund Balance - Ending			<u>\$ 2,154,885</u>	

**City of Greenacres, Florida
Parks and Recreation Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Rental income	\$ 162,768	\$ 162,768	\$ 205,991	\$ 43,223
Impact Fees	55,786	55,786	-	(55,786)
Investment	17,000	17,000	65,175	48,175
Total Revenues:	235,554	235,554	271,166	35,612
Expenditures:				
Capital outlay	3,786,500	3,952,520	3,399,429	553,091
Excess (Deficiency) of Revenues over Expenditures	(3,550,946)	(3,716,966)	(3,128,263)	588,703
Other Financing Sources				
Transfers in	2,100,000	2,100,000	2,100,000	--
Total Other Financing Sources	2,100,000	2,100,000	2,100,000	-
Net Change in Fund Balance	<u>\$ (1,450,946)</u>	<u>\$ (1,616,966)</u>	(1,028,263)	<u>\$ 588,703</u>
Fund Balance - Beginning			<u>3,343,447</u>	
Fund Balance - Ending			<u>\$ 2,315,184</u>	

City of Greenacres, Florida
Reconstruction and Maintenance Capital Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Local option gas tax	\$ 131,190	\$ 131,190	\$ 135,747	\$ 4,557
Intergovernmental	-	8,670	89,230	80,560
Investment	12,200	12,200	35,507	23,307
Miscellaneous	15,000	15,000	-	(15,000)
Total Revenues	158,390	167,060	260,484	93,424
Expenditures:				
Capital outlay	1,148,178	1,732,685	1,387,091	345,594
Excess (Deficiency) of Revenues over Expenditures	(989,788)	(1,565,625)	(1,126,607)	439,018
Other Financing Sources (Uses)				
Transfers in	1,663,381	1,663,381	1,663,381	--
Transfers out	-	(1,000,000)	(1,000,000)	--
Total Other Financing Sources (Uses)	1,663,381	663,381	663,381	-
Net Change in Fund Balance	\$ 673,593	\$ (902,244)	(463,226)	\$ 439,018
Fund Balance - Beginning			<u>2,625,316</u>	
Fund Balance - Ending			<u>\$ 2,162,090</u>	

City of Greenacres, Florida
Combining Balance Sheet - Nonmajor Governmental Funds
For the Fiscal Year Ended September 30, 2016

	Special Revenue Funds			
	Forfeitures Fund	Arboreous Fund	Public Safety Donation Fund	Youth Programs Fund
Assets				
Investments	\$ 301,890	\$ 20,721	\$ 2,052	\$ 75,433
Grants receivable	--	--	--	20,151
Prepaid items	--	--	--	862
Total Assets	\$ 301,890	\$ 20,721	\$ 2,052	\$ 96,446
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	\$ --	\$ --	\$ --	\$ 3,137
Accrued payroll and related taxes	--	--	--	12,966
Unearned revenue	--	--	--	6,131
Total Liabilities	--	--	--	22,234
Fund Balances:				
Nonspendable:				
Prepaid items	--	--	--	862
Restricted for:				
Public Safety Forfeitures	301,890	--	--	--
Arboreous Activities	--	20,721	--	--
Public Safety Donations	--	--	2,052	--
Assigned to:				
Youth Programs	--	--	--	73,350
Debt Service	--	--	--	--
Total Fund Balances	301,890	20,721	2,052	74,212
Total Liabilities and Fund Balances	\$ 301,890	\$ 20,721	\$ 2,052	\$ 96,446

Debt	
Service Fund	
	Total
	Nonmajor
Municipal	Governmental
Complex	Funds
\$ 554,275	\$ 954,371
--	20,151
--	862
<u>\$ 554,275</u>	<u>\$ 975,384</u>

\$ --	\$ 3,137
--	12,966
--	6,131
--	<u>22,234</u>

--	862
--	301,890
--	20,721
--	2,052
--	73,350
<u>554,275</u>	<u>554,275</u>
<u>554,275</u>	<u>953,150</u>
<u>\$ 554,275</u>	<u>\$ 975,384</u>

City of Greenacres
Combining Statement of Revenues, Expenditures and Changes
in Fund Balances - Nonmajor Governmental Funds
For the Fiscal Year Ended September 30, 2016

	Special Revenue Funds			
	Forfeitures Fund	Arboreous Fund	Public Safety Donation Fund	Youth Programs Fund
Revenues:				
Intergovernmental	\$ -	\$ -	\$ -	\$ 328,333
Charges for services	--	--	--	174,040
Fines and forfeitures	18,160	--	--	--
Impact fees	--	21,125	--	--
Investment	1,764	59	39	367
Contributions	--	--	3,775	--
Miscellaneous	--	--	--	690
Total Revenues	19,924	21,184	3,814	503,430
Expenditures:				
Current:				
Public safety	--	--	3,877	--
Culture/recreation	--	--	--	508,296
Capital outlay	22,999	7,000	10,819	7,896
Debt service:				
Principal	--	--	--	--
Interest	--	--	--	--
Total Expenditures	22,999	7,000	14,696	516,192
Excess (Deficiency) of Revenues Over Expenditures	(3,075)	14,184	(10,882)	(12,762)
Other Financing Sources				
Transfers in	--	--	--	20,000
Net Change in Fund Balances	(3,075)	14,184	(10,882)	7,238
Fund Balances - Beginning of Year	304,965	6,537	12,934	66,974
Fund Balances - End of Year	\$ 301,890	\$ 20,721	\$ 2,052	\$ 74,212

<u>Debt</u>	
<u>Service Fund</u>	
<u>Municipal</u>	<u>Total</u>
<u>Complex</u>	<u>Nonmajor</u>
<u> </u>	<u>Governmental</u>
<u> </u>	<u>Funds</u>
\$ -	\$ 328,333
--	174,040
--	18,160
--	21,125
4,605	6,834
--	3,775
--	690
<u>4,605</u>	<u>552,957</u>
--	3,877
--	508,296
--	48,714
284,376	284,376
<u>118,884</u>	<u>118,884</u>
<u>403,260</u>	<u>964,147</u>
(398,655)	(411,190)
<u>410,000</u>	<u>430,000</u>
11,345	18,810
<u>542,930</u>	<u>934,340</u>
<u>\$ 554,275</u>	<u>\$ 953,150</u>

**City of Greenacres, Florida
Arboreous Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 33	\$ 33	\$ 59	\$ 26
Impact Fees	13,750	13,750	21,125	7,375
Total Revenues	13,783	13,783	21,184	7,401
Expenditures:				
Capital outlay	7,000	7,000	7,000	--
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 6,783</u>	<u>\$ 6,783</u>	14,184	<u>\$ 7,401</u>
Fund Balance - Beginning			<u>6,537</u>	
Fund Balance - Ending			<u>\$ 20,721</u>	

City of Greenacres, Florida
Public Safety Donation Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 70	\$ 70	\$ 39	\$ (31)
Contributions	800	800	3,775	2,975
	<hr/>			
Total Revenues	870	870	3,814	2,944
	<hr/>			
Expenditures:				
Current:				
Public safety	-	-	3,877	(3,877)
Capital outlay	12,445	12,445	10,819	1,626
	<hr/>			
Total Expenditures	12,445	12,445	14,696	(2,251)
	<hr/>			
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (11,575)</u>	<u>\$ (11,575)</u>	(10,882)	<u>\$ 693</u>
	<hr/>			
Fund Balance - Beginning			<u>12,934</u>	
	<hr/>			
Fund Balance - Ending			<u>\$ 2,052</u>	

**City of Greenacres, Florida
Youth Programs Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental	\$ 367,136	\$ 367,136	\$ 328,333	\$ (38,803)
Charges for services	174,758	174,758	174,040	(718)
Investment	100	100	367	267
Contributions	760	760	-	(760)
Miscellaneous	475	475	690	215
	<u>543,229</u>	<u>543,229</u>	<u>503,430</u>	<u>(39,799)</u>
Total Revenues				
Expenditures:				
Current:				
Culture/recreation	529,278	529,278	508,296	20,982
Capital outlay	10,000	10,000	7,896	2,104
	<u>539,278</u>	<u>539,278</u>	<u>516,192</u>	<u>23,086</u>
Total Expenditures				
Excess (Deficiency) of Revenues Over Expenditures	<u>3,951</u>	<u>3,951</u>	<u>(12,762)</u>	<u>(16,713)</u>
Other Financing Sources				
Transfers in	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>	<u>--</u>
Net Change in Fund Balance	<u>\$ 23,951</u>	<u>\$ 23,951</u>	<u>7,238</u>	<u>\$ (16,713)</u>
Fund Balance - Beginning			<u>66,974</u>	
Fund Balance - Ending			<u>\$ 74,212</u>	

**City of Greenacres, Florida
Municipal Complex Debt Service Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 2,500	\$ 2,500	\$ 4,605	\$ 2,105
Expenditures:				
Debt service:				
Principal	284,376	284,376	284,376	--
Interest	118,884	118,884	118,884	--
Total Expenditures	403,260	403,260	403,260	--
Excess (Deficiency) of Revenues Over Expenditures	(400,760)	(400,760)	(398,655)	2,105
Other Financing Sources				
Transfers in	410,000	410,000	410,000	--
Net Change in Fund Balance	\$ 9,240	\$ 9,240	11,345	\$ 2,105
Fund Balance - Beginning			542,930	
Fund Balance - Ending			\$ 554,275	

STATISTICAL SECTION

STATISTICAL SECTION

This part of the City of Greenacres' comprehensive annual financial report presents detailed unaudited information as a context for understanding what the information in the financial statement, note disclosures, and required supplementary information says about the City's overall financial health.

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Greenacres, Florida
Schedule 1
Net Position by Component
(Accrual basis of accounting)
(unaudited)

Primary Government - Governmental Activities

Fiscal Year Ended 9/30	Net investment in Capital Assets	Restricted	Unrestricted	Total primary government net position
2007	15,242,622	12,539,737	8,865,089	\$ 36,647,448
2008	16,647,292	13,061,468	9,281,185	\$ 38,989,945
2009	17,233,772	14,723,706	8,694,111	\$ 40,651,589
2010	16,929,001	15,096,565	8,228,901	\$ 40,254,467
2011	17,498,471	9,587,502	12,237,270	\$ 39,323,243
2012	18,037,019	9,289,721	11,575,778	\$ 38,902,518
2013	18,198,964	8,352,052	12,018,766	\$ 38,569,782
2014	18,887,900	7,462,758	12,917,115	\$ 39,267,773
2015	17,926,183	6,617,924	18,095,306	\$ 42,639,413
2016	19,860,042	5,012,992	17,430,112	\$ 42,303,146

Note: The City has no business-type activities.

City of Greenacres, Florida
Schedule 2
Changes in Net Position
(Accrual basis of accounting)
(unaudited)

Fiscal Year Ended 9/30	2007	2008	2009	2010
Expenses				
Governmental activities:				
General government	\$ 3,952,081	\$ 4,104,229	\$ 3,840,349	\$ 3,218,734
Public Safety	11,236,582	11,814,830	12,114,776	12,904,781
Transportation	1,893,338	1,566,992	1,493,901	1,394,629
Culture/recreation	1,824,186	2,790,466	2,265,944	2,015,847
Physical environment	1,648,435	1,860,940	1,828,938	2,515,438
Interest on long term investments	232,741	219,334	205,276	190,778
Total primary government expenses	20,787,363	22,356,791	21,749,184	22,240,207
Program Revenues				
Governmental activities:				
Charges for Services:				
Public Safety	1,377,656	2,097,369	1,967,450	2,131,909
Physical Environment	2,053,213	1,120,173	1,072,221	1,174,844
Other	787,980	831,052	760,751	755,299
Total Charges for Services	4,218,849	4,048,594	3,800,422	4,062,052
Operating Grants and Contributions	851,075	903,201	869,294	779,381
Capital Grants and Contributions	775,525	917,798	757,843	872,896
Total primary government program revenues	5,845,449	5,869,593	5,427,559	5,714,329
Net (Expense)/Revenue				
Governmental activities	(14,941,914)	(16,487,198)	(16,321,625)	(16,525,878)
Total primary government net expense	(14,941,914)	(16,487,198)	(16,321,625)	(16,525,878)
General Revenues and Other Changes in Net Position				
Governmental activities				
Taxes:				
Property taxes	10,580,841	9,813,152	8,579,942	7,353,777
Utility service taxes	3,452,303	3,391,448	3,833,724	3,891,792
Franchise fees based on gross receipts	1,913,270	1,904,346	1,919,486	1,765,242
Intergovernmental shared revenues - unrestricted	3,357,658	3,170,728	2,950,325	2,955,630
Investment earnings	1,295,850	333,572	576,386	637,828
Miscellaneous revenues	124,817	216,449	123,406	73,383
Gain on disposal of capital assets	-	-	-	-
Total general revenues	20,724,739	18,829,695	17,983,269	16,677,652
Special Items				
Donation of infrastructure	-	-	-	-
Total special items	-	-	-	-
Change in Net Position				
Governmental activities	5,782,825	2,342,497	1,661,644	151,774
Total primary government	\$ 5,782,825	\$ 2,342,497	\$ 1,661,644	\$ 151,774

Note: Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.
The City has no business type activities.

	2011	2012	2013	2014	2015	2016
\$	3,511,862	\$ 3,402,829	\$ 3,525,732	\$ 3,553,289	\$ 3,681,586	\$ 4,139,771
	13,066,982	13,214,396	13,278,168	12,941,095	12,626,261	15,683,842
	1,551,714	1,621,765	1,478,368	1,569,082	1,582,486	1,541,912
	1,907,445	1,949,248	1,843,248	1,869,520	2,100,850	2,244,474
	1,903,296	1,920,583	2,713,871	2,074,593	2,239,455	2,564,247
	175,683	160,789	150,900	140,578	129,895	118,853
	<u>22,116,982</u>	<u>22,269,610</u>	<u>22,990,287</u>	<u>22,148,157</u>	<u>22,360,533</u>	<u>26,293,099</u>
	2,045,308	2,313,376	2,389,614	2,437,433	2,531,497	3,002,840
	1,392,609	1,312,514	1,551,473	1,387,773	1,777,915	1,604,800
	752,348	766,877	795,711	816,235	935,378	910,328
	<u>4,190,265</u>	<u>4,392,767</u>	<u>4,736,798</u>	<u>4,641,441</u>	<u>5,244,790</u>	<u>5,517,968</u>
	807,869	868,438	834,528	901,749	884,112	865,029
	596,307	604,487	1,208,371	835,863	1,171,033	706,263
	<u>5,594,441</u>	<u>5,865,692</u>	<u>6,779,697</u>	<u>6,379,053</u>	<u>7,299,935</u>	<u>7,089,260</u>
	(16,522,541)	(16,403,918)	(16,210,590)	(15,769,104)	(15,060,598)	(19,203,839)
	<u>(16,522,541)</u>	<u>(16,403,918)</u>	<u>(16,210,590)</u>	<u>(15,769,104)</u>	<u>(15,060,598)</u>	<u>(19,203,839)</u>
	6,677,646	6,457,109	6,210,647	6,201,214	6,652,247	8,272,819
	3,724,801	3,820,784	3,901,169	3,991,265	4,005,809	4,003,013
	1,726,134	1,672,266	1,655,466	1,796,500	1,827,188	1,808,816
	3,101,479	3,622,263	3,918,371	4,239,490	4,547,615	4,692,065
	311,684	279,305	41,552	49,228	133,512	161,863
	49,573	131,466	150,649	189,398	178,609	130,516
	-	-	-	-	-	47,903
	<u>15,591,317</u>	<u>15,983,193</u>	<u>15,877,854</u>	<u>16,467,095</u>	<u>17,344,980</u>	<u>19,116,995</u>
	-	-	-	-	(1,605,131)	(249,422)
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,605,131)</u>	<u>(249,422)</u>
	(931,224)	(420,725)	(332,736)	697,991	679,251	(336,266)
\$	<u>(931,224)</u>	<u>(420,725)</u>	<u>(332,736)</u>	<u>697,991</u>	<u>679,251</u>	<u>(336,266)</u>

City of Greenacres, Florida
Schedule 3
Fund Balances, Governmental Funds
(Modified accrual basis of accounting)
(unaudited)

Fiscal Year Ended 9/30	2007	2008	2009	2010
General Fund				
Reserved	\$ 194,968	\$ 175,599	\$ 162,384	\$ 104,783
Unreserved	9,504,009	10,556,999	10,171,263	10,789,322
Non-spendable	-	-	-	-
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Total general fund	\$ 9,698,977	\$ 10,732,598	\$ 10,333,647	\$ 10,894,105
All Other Governmental Funds				
Reserved	\$ 2,692,372	\$ 1,375,888	\$ 502,157	\$ 745,074
Unreserved, reported in:				
Special revenue funds	64,576	49,078	55,824	85,476
Capital projects funds	9,638,422	11,572,382	14,119,363	14,054,383
Debt service funds	-	-	-	212,609
Non-spendable				
Restricted	-	-	-	-
Assigned	-	-	-	-
Total all other governmental funds	\$ 12,395,370	\$ 12,997,348	\$ 14,677,344	\$ 15,097,542
Total fund balances, all funds	\$ 22,094,347	\$ 23,729,946	\$ 25,010,991	\$ 25,991,647

Note: (1) The City implemented Governmental Accounting Standards Board Statement No. 54 *Fund Balance Reporting* for the fiscal year ended September 30, 2011

(2) *General Fund Committed and Assigned fund Balances were restated to reflect the adoption of the City's new Fund Balance Policy creating a new classification of Budget Stabilization Reserve replacing Economic Conditions Mitigation Reserve.*

2011 (1)(2)	2012 (2)	2013	2014	2015	2016
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
209,467	215,447	215,682	460,507	395,891	1,034,146
4,700,999	4,852,526	4,787,220	4,769,993	1,000,000	2,000,000
896,551	762,216	823,418	805,505	4,293,148	1,844,962
5,319,033	6,007,644	6,262,209	7,427,155	8,530,048	6,916,469
<u>\$ 11,126,050</u>	<u>\$ 11,837,833</u>	<u>\$ 12,088,529</u>	<u>\$ 13,463,160</u>	<u>\$ 14,219,087</u>	<u>\$ 11,795,577</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
9,587,502	9,289,721	8,352,052	7,462,758	6,074,994	3,567,933
3,810,670	2,577,879	2,060,104	1,907,665	2,709,940	4,016,514
<u>\$ 13,398,172</u>	<u>\$ 11,867,600</u>	<u>\$ 10,681,761</u>	<u>\$ 9,371,118</u>	<u>\$ 8,785,696</u>	<u>\$ 7,585,309</u>
<u>\$ 24,524,222</u>	<u>\$ 23,705,433</u>	<u>\$ 22,770,290</u>	<u>\$ 22,834,278</u>	<u>\$ 23,004,783</u>	<u>\$ 19,380,886</u>

City of Greenacres, Florida

Schedule 4

Changes in Fund Balances, Governmental Funds

(Modified accrual basis of accounting)

(unaudited)

Fiscal Year Ended 9/30	2007	2008	2009	2010	2011
Revenues					
Taxes	\$ 16,320,326	\$ 13,788,891	\$ 13,464,277	\$ 12,226,438	\$ 11,373,974
Permits and franchise fees	1,001,365	2,223,497	2,242,004	2,147,878	2,001,829
Intergovernmental	4,534,673	4,850,764	3,822,336	3,915,818	3,796,221
Charges for services	2,685,897	2,890,471	2,761,054	2,908,790	3,003,893
Fines and forfeitures	151,489	214,799	176,004	133,536	187,387
Impact fees	81,087	3,656	8,010	3,483	11,068
Interest	1,295,853	333,571	425,773	788,441	311,683
Special assessments	6,828	2,511	5,036	-	-
Contributions	13,878	13,193	22,256	55,271	14,781
Sales of surplus materials	14,341	72,046	-	-	-
Rental income	193,770	237,970	394,906	448,633	447,748
Miscellaneous revenues	142,372	229,697	126,132	110,535	87,174
Total revenues	26,441,879	24,861,066	23,447,788	22,738,823	21,235,758
Expenditures					
General government	3,367,221	3,296,895	3,305,411	3,000,157	3,063,567
Public Safety	10,610,858	10,993,158	11,537,761	12,321,451	12,466,351
Transportation	1,348,709	1,439,486	1,364,193	1,355,927	1,417,778
Culture/Recreation	1,721,975	1,725,933	1,631,503	1,471,233	1,313,639
Physical environment	1,537,118	1,686,392	1,671,044	2,029,715	1,642,876
Capital outlay	5,497,303	3,467,195	1,870,518	1,277,907	2,182,774
Debt service					
Principal	383,143	396,606	410,557	425,011	439,987
Interest	233,193	219,802	205,756	191,256	176,211
Total expenditures	24,699,520	23,225,467	21,996,743	22,072,657	22,703,183
Excess of revenues over (under) expenditures	1,742,359	1,635,599	1,451,045	666,166	(1,467,425)
Other Financing Sources (Uses)					
Transfers in	6,150,000	3,500,000	3,110,000	1,240,000	443,897
Transfers out	(6,150,000)	(3,500,000)	(3,110,000)	(1,240,000)	(443,897)
Refunding bonds proceeds					
Payment on refunded bonds	-	-	-	-	-
Net proceeds	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-
Special Item - disposal of police department	-	-	-	-	-
Net Change in fund balances	1,742,359	1,635,599	1,451,045	666,166	(1,467,425)
Fund balances - beginning, as restated	20,351,988	22,094,347	23,729,946	25,325,481	25,991,647
Fund balance - ending	\$ 22,094,347	\$ 23,729,946	\$ 25,180,991	\$ 25,991,647	\$ 24,524,222
Debt services (principal & interest) as a percentage of non-capital expenditures	3.08%	2.95%	2.98%	2.85%	2.88%

	2012	2013	2014	2015	2016
\$	11,317,684	\$ 11,188,626	\$ 11,319,062	\$ 11,805,795	\$ 13,421,388
	2,033,887	2,041,415	2,280,110	2,316,146	2,710,914
	4,322,929	5,127,073	5,104,497	5,672,011	5,179,941
	3,084,290	2,926,104	3,195,729	3,265,337	3,542,288
	200,257	167,664	172,010	216,334	109,790
	37,921	244,211	55,835	355,642	215,443
	279,301	41,552	49,228	182,246	258,008
	-	-	-	-	-
	25,785	34,996	93,798	44,785	26,362
	-	-	-	-	-
	465,007	495,430	530,553	599,848	539,734
	128,621	140,597	85,161	119,994	172,672
	<u>21,895,682</u>	<u>22,407,668</u>	<u>22,885,983</u>	<u>24,578,138</u>	<u>26,176,540</u>
	3,138,043	3,145,262	3,235,568	3,389,229	3,823,737
	12,441,179	12,702,323	12,277,486	13,254,521	15,506,170
	1,453,990	1,449,676	1,469,380	1,489,646	1,433,172
	1,370,331	1,372,083	1,349,738	1,503,044	1,733,112
	1,688,818	1,723,865	1,743,688	1,824,867	1,895,157
	2,218,891	2,546,397	2,342,976	2,543,156	4,972,137
	242,403	252,277	262,552	273,246	284,376
	160,816	150,928	140,607	129,924	118,884
	<u>22,714,471</u>	<u>23,342,811</u>	<u>22,821,995</u>	<u>24,407,633</u>	<u>29,766,745</u>
	(818,789)	(935,143)	63,988	170,505	(3,590,205)
	410,000	410,000	460,000	630,000	5,293,381
	(410,000)	(410,000)	(460,000)	(630,000)	(5,293,381)
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	(33,692)
	(818,789)	(935,143)	63,988	170,505	(3,623,897)
	<u>24,524,222</u>	<u>23,705,433</u>	<u>22,770,290</u>	<u>22,834,278</u>	<u>23,004,783</u>
\$	<u>23,705,433</u>	<u>\$ 22,770,290</u>	<u>\$ 22,834,278</u>	<u>\$ 23,004,783</u>	<u>\$ 19,380,886</u>
	1.90%	1.83%	1.91%	1.78%	1.56%

City of Greenacres, Florida
Schedule 5
Assessed Value and Actual Value of Taxable Property
(unaudited)

<u>Fiscal Year</u> <u>Ended 9/30</u>	<u>Residential</u> <u>Property</u>	<u>Non-Residential</u> <u>Real Property⁽¹⁾</u>	<u>Tangible</u> <u>Personal</u> <u>Property⁽¹⁾</u>	<u>Total Taxable</u> <u>Assessed</u> <u>Value</u>	<u>Total</u> <u>Direct</u> <u>Tax Rate</u>	<u>Total Actual</u> <u>Just Value</u>
2007	1,601,142,281	303,609,295	67,384,245	1,972,135,821	5.5500	3,004,924,329
2008	1,759,632,182	322,196,339	68,580,052	2,150,408,573	4.7022	3,124,743,908
2009	1,481,706,200	350,975,743	62,260,433	1,894,942,376	4.7022	2,860,897,300
2010	1,082,373,957	323,608,586	66,624,212	1,472,606,755	5.1500	2,179,226,120
2011	876,108,913	278,247,734	67,842,583	1,222,199,230	5.6500	1,800,408,426
2012	852,805,455	271,318,182	68,318,358	1,192,441,995	5.6500	1,753,479,955
2013	803,700,888	268,021,137	64,977,847	1,136,699,872	5.6500	1,656,239,281
2014	838,576,548	276,300,334	66,368,209	1,181,245,091	5.4284	1,723,537,715
2015	915,991,830	287,094,042	71,187,641	1,274,273,513	5.4284	1,942,793,644
2016	1,017,765,761	303,954,292	78,305,014	1,400,025,067	6.0854	2,272,475,532

Note: (1) Non-Residential Real Property includes Industrial, Institutional, and Agricultural property.

Source: Palm Beach County Property Appraiser's Office Schedules DR-403 V and Usecode-F (DRPC_AUTH)

City of Greenacres, Florida
Schedule 6
Direct and Overlapping Property Tax Rates
(unaudited)

Fiscal Year Ended 9/30	Greenacres			Overlapping Rates ⁽¹⁾				
	General Fund	Debt Service	Total City of Greenacres	Palm Beach County			Special Taxing Districts	Total
				BOCC ⁽²⁾⁽³⁾	Library System ⁽²⁾	School Board		
2007	5.5500	0.0000	5.5500	4.4775	0.6250	7.8720	2.3254	20.8499
2008	4.7022	0.0000	4.7022	3.9813	0.5989	7.3560	2.1308	18.7692
2009	4.7022	0.0000	4.7022	3.9656	0.5400	7.2510	2.2569	18.7157
2010	5.1500	0.0000	5.1500	4.5614	0.5518	7.9830	2.4934	20.7396
2011	5.6500	0.0000	5.6500	4.9960	0.6069	8.1540	2.5549	21.9618
2012	5.6500	0.0000	5.6500	4.9925	0.6081	8.1800	2.3433	21.7739
2013	5.6500	0.0000	5.6500	4.9902	0.6066	7.7780	2.3154	21.3402
2014	5.4284	0.0000	5.4284	4.9852	0.6065	7.5860	2.2280	20.8341
2015	5.4284	0.0000	5.4284	4.9729	0.6024	7.5940	2.1732	20.7709
2016	6.0854	0.0000	6.0854	4.9277	0.5985	7.5120	2.0974	21.2210

Note: (1) Overlapping rates are those of local and county governments that apply to property owners within the City of Greenacres. Not all overlapping rates apply to all Greenacres property owners. For instance, the rates for special districts apply only to Greenacres properties located within the geographic boundaries of the district.

(2) Combined operating plus debt service millage

(3) Board of County Commissioners

Source: Palm Beach County Property Appraiser's office.

City of Greenacres, Florida
Schedule 7
Principal Property Tax Payers
(unaudited)

Current Year and Nine Years Ago

Taxpayers	2016			2007		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Okeeheelee Apt. Partners	\$ 80,629,405	1	5.76%	\$ 59,130,948	1	3.00%
Florida Power & Light ¹	40,787,228	2	2.91%			
Keystone WPB Holding Corp. (Island Shores Apts.)	32,926,337	3	2.35%	26,822,488	3	1.36%
MSKP River Bridge LLC (River Bridge Plaza)	31,789,618	4	2.27%	35,752,720	2	1.81%
JHB Florida Properties, LLC (Waterway Village)	25,583,993	5	1.83%	10,369,175	10	0.53%
Gator Green Acres (Greenacres Plaza)	15,387,732	6	1.10%	12,556,161	7	0.64%
Pickwick Mobile Home Park	13,184,904	7	0.94%			
LIMOCH 19800 West Dixie LLC	11,767,046	8	0.84%			
Colonial Mobile Home Park Ltd Partnership	11,713,957	9	0.84%			
Batmasian, James H				18,823,134	4	0.95%
DR Horton, Inc.				16,446,130	5	0.83%
Steve Moore Chevrolet				12,912,643	6	0.65%
Dayton Hudson Corp				11,781,578	8	0.60%
PRI II Military Crossing LLC				11,000,000	9	0.56%
Total	\$ 263,770,220		18.84%	\$ 215,594,977		10.93%

Note: (1) FPL has no real property (land parcels) in the City, but pays taxes on tangible personal property only (lines, poles, transformers, etc.)

Source: Top Ten Taxpayers Report provided by Palm Beach County Property Appraiser's Office.

City of Greenacres, Florida
Schedule 8
Property Tax Levies and Collections
(unaudited)

Fiscal Year Ended 9/30	Taxes Levied for the Fiscal Year	Collections in the Year of Levy	Percentage of Levy	Collections in Subsequent Years ⁽¹⁾	Total Collections To Date	Percentage of Levy
2007	\$ 10,945,354	\$ 10,086,244	92.2%	\$ 494,597	\$ 10,580,841	96.7%
2008	\$ 10,111,651	\$ 9,055,687	89.6%	\$ 757,465	\$ 9,813,152	97.0%
2009	\$ 8,910,398	\$ 8,040,008	90.2%	\$ 539,934	\$ 8,579,942	96.3%
2010	\$ 7,583,925	\$ 6,998,795	92.3%	\$ 354,982	\$ 7,353,777	97.0%
2011	\$ 6,905,426	\$ 6,439,683	93.3%	\$ 237,963	\$ 6,677,646	96.7%
2012	\$ 6,737,297	\$ 6,258,439	92.9%	\$ 198,670	\$ 6,457,109	95.8%
2013	\$ 6,422,354	\$ 5,991,612	93.3%	\$ 219,035	\$ 6,210,647	96.7%
2014	\$ 6,412,271	\$ 6,013,462	93.8%	\$ 187,752	\$ 6,201,214	96.7%
2015	\$ 6,917,266	\$ 6,509,862	94.1%	\$ 142,385	\$ 6,652,247	96.2%
2016	\$ 8,519,713	\$ 8,025,341	94.2%	\$ 247,478	\$ 8,272,818	97.1%
Totals	\$ 79,465,655	\$ 73,419,132	92.4%	\$ 3,380,261	\$ 76,799,393	96.6%

Note (1) Collections in subsequent years are not tracked specifically for the year levied; amounts shown are all delinquent taxes received during that fiscal year. Totals are shown on the bottom row to give a better representation of collections, including delinquent taxes, over time.

City of Greenacres, Florida
Schedule 9
Ratios of Outstanding Debt by Type
(unaudited)

Fiscal Year Ended 9/30	Bank Notes	Total	Percentage Personal Income ⁽¹⁾	Per Capita
2007	5,721,169	5,721,169	0.77%	178.20
2008	5,324,563	5,324,563	0.72%	163.59
2009	4,914,006	4,914,006	0.71%	151.81
2010	4,488,995	4,488,995	0.64%	139.12
2011	4,256,079	4,256,079	0.55%	112.38
2012	3,806,605	3,806,605	0.54%	99.97
2013	3,554,328	3,554,328	0.53%	93.11
2014	3,291,777	3,291,777	0.43%	85.30
2015	3,018,529	3,018,529	0.40%	77.51
2016	2,734,153	2,734,153	n/a	69.99

*Note: The City has no business-type activities.
The City has no General Obligation Bonds or Revenue Bonds*

Source: (1) Calculated as Total Debt / (Population x Per Capita Income); see also Schedule 14 Demographic and Economic Information

n/a = not available

City of Greenacres, Florida
Schedule 10
Ratios of General Bonded Debt Outstanding
(unaudited)

Fiscal Year Ended 9/30	Population(1)	Taxable Value(2)	General Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita
2007	32,105	1,972,135,821	-	0.00%	-
2008	32,548	2,150,408,573	-	0.00%	-
2009	32,370	1,894,942,376	-	0.00%	-
2010	32,267	1,472,606,755	-	0.00%	-
2011	37,873	1,222,199,230	-	0.00%	-
2012	38,079	1,192,441,995	-	0.00%	-
2013	38,172	1,136,699,872	-	0.00%	-
2014	38,590	1,181,245,091	-	0.00%	-
2015	38,943	1,274,273,513	-	0.00%	-
2016	39,066	1,400,025,067	-	0.00%	-

Source: (1) Bureau of Economic & Business Research (BEER).
(2) Palm Beach County Property Appraiser's Office.

City of Greenacres, Florida
Schedule 11
Direct and Overlapping Governmental Activities Debt
(unaudited)

As of September 30, 2016

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable ⁽¹⁾	Estimated Share of Overlapping Debt
Overlapping			
Palm Beach School District	\$ 13,713	0.92%	\$ 126
Palm Beach County	122,760,000	0.92%	1,128,164
<hr/>			
Subtotal, overlapping debt	122,773,713		1,128,290
<hr/>			
City direct debt	2,734,153	100.00%	2,734,153
<hr/>			
Total direct and overlapping debt	\$ 125,507,866		\$ 3,862,443

Note: (1) Estimated percentage applicable is based on city's proportional total assessed property values as a percentage of the county total. Overlapping governments are those that coincide, at least in part, with geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of the City of Greenacres. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Source: Palm Beach County School District.

City of Greenacres, Florida
Schedule 12
Legal Debt Margin Information
(unaudited)

The City of Greenacres has no legal debt margin.

City of Greenacres, Florida
Schedule 13
Pledged-Revenue Coverage
(unaudited)

Fiscal Year Ended 9/30	Public Improvement Note 2004A ⁽¹⁾					Coverage
	Non Ad Valorem Revenues	Debt Service			Total	
		Principal	Interest			
2007	13,352,005	198,538	204,722	403,260	3.02%	
2008	12,611,991	206,625	196,590	403,215	3.20%	
2009	12,561,840	215,042	188,229	403,271	3.21%	
2010	15,385,046	223,800	179,460	403,260	2.62%	
2011	13,429,121	232,916	170,344	403,260	3.00%	
2012	14,348,379	242,403	160,857	403,260	2.81%	
2013	14,445,614	252,277	150,928	403,205	2.79%	
2014	15,312,947	262,552	140,607	403,159	2.63%	
2015	15,757,432	273,246	129,924	403,170	2.56%	
2016	17,822,265	284,376	118,884	403,260	2.26%	

Note: (1) Issued Public Improvement Note 2004A at the end of 2004, with first debt service payments due in fiscal 2005. Financed the municipal complex, including a new city hall and public works facilities

City of Greenacres, Florida
Schedule 14
Demographic and Economic Information
(unaudited)

Fiscal Year	Population ⁽¹⁾	Median Age ⁽²⁾	Per Capita Income ⁽²⁾	Median Home Sale Price ⁽³⁾	School Enrollment ⁽⁴⁾	Civilian Labor Force ⁽⁵⁾	Unemployment Rate ⁽⁵⁾
2007	32,105	37.3*	23,199*	199,424	9,892	15,740	3.4%
2008	32,548	36.5*	22,688*	151,875	9,883	15,740	5.2%
2009	32,370	36.4	22,486	103,263	9,726	15,524	8.6%
2010	32,267	36.6	22,591	92,034	10,168	16,617	9.9%
2011	37,873	36.9	21,959	67,756	10,378	17,279	9.5%
2012	38,079	36.3	20,369	72,841	10,601	17,677	8.0%
2013	38,172	36.2	19,170	77,686	11,006	17,982	6.6%
2014	38,590	35.8	19,732	95,965	11,196	18,370	5.4%
2015	38,943	36.1	19,552	107,186	11,614	21,622	4.1%
2016	39,066	n/a	n/a	128,730	11,593	21,095	3.9%

Source: (1) Bureau of Economic & Business Research (BEBR).
(2) U.S. Census Bureau, American Community Survey 5-Year Estimates
* 3-Year Estimates
(3) Zillow.com
(4) Palm Beach County School District. 11th Day Enrollment Count
(5) U.S. Bureau of Labor Statistics, Bureau of Labor Statistics.

n/a = not available

City of Greenacres, Florida
Schedule 15
Principal Employers County Wide
(unaudited)

One Year Ago and Nine Years Ago

2016			2007		
Employer	Employees	Percentage of Total Employment	Employer	Employees	Percentage of Total Employment
School Board	21,656	3.24%	School Board	21,707	3.65%
Palm Beach County**	10,910	1.63%	Palm Beach County**	11,293	1.90%
Tenet Healthcare Corp.	4,595	0.69%	Tenet Healthcare Corp.	4,794	0.81%
NextEra Energy Inc	4,005	0.52%	HCA (Hospital Corp. of America)	3,411	0.57%
HCA (Hospital Corp. of America)	3,476	0.60%	FP & L (Headquarters)	3,250	0.55%
Veterans Health Administration	2,700	0.40%	Florida Atlantic University	2,923	0.49%
Florida Atlantic University	2,529	0.38%	The Breakers	2,300	0.39%
Boca Raton Regional Hospital	2,500	0.37%	Office Depot	2,180	0.37%
Jupiter Medical Center	2,195	0.33%	Florida Crystals	1,800	0.30%
Bethesda Health, Inc.	2,150	0.32%	U.S. Sugar Corp.	1,800	0.30%
Total	56,716	8.49%	Total	55,458	9.33%

Note: Represents year end 2015

Source: Business Development Board of Palm Beach County
**Updated figures unavailable at date of publication*

***Palm Beach County Comprehensive Annual Financial Report*

City of Greenacres, Florida

Schedule 16

Full-Time Equivalent City Government Employees by Function/Program

(unaudited)

<u>Fiscal Year Ended 9/30</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<u>Function/Program</u>										
Administration	11	11	11	10.5	10.5	10.5	11	11	11	11
Finance	15	14	14	14	14	14	13	13	13	13
Planning & Engineering	7	7	7	6	6	5.5	6	6	6	6
Public Works	24	23	23	20	21	21	21	21	21	22
Public Safety/Fire Rescue	117	113	113	109	109.5	109.5	109.5	110.5	115.5	47
Leisure Services ⁽¹⁾	23.75	17.75	16.75	14.25	13	13	13	13.5	15.25	16.25
Building	11	11	10	9.5	9.5	9.5	10	10	10	10
Total	208.75	196.75	194.75	183.25	183.5	183	183.5	185	191.75	125.25

Note: (1) Some personnel associated with Youth Programs are in fund 105

Source: 2016 Budget City of Greenacres - Budget Overview-Personnel Summary

** Law Enforcement merged with Palm Beach County Sheriffs Office in Feb 2016*

City of Greenacres, Florida
Schedule 17
Operating Indicators by Function/Program
(unaudited)

Fiscal Year Ended 9/30	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function/Program										
General Government										
Population	32,105	32,548	32,370	32,267	37,873	38,079	38,172	38,590	38,943	39,066
Number of residential units	16,443	16,520	17,035	17,075	17,092	17,104	17,123	17,140	17,175	17,194
Number of solid waste accounts billed	6,589	6,684	6,796	6,670	6,847	6,869	6,889	6,927	6,940	6,958
Public Safety										
Total calls for responded service ^{(1) (5)}	26,242	28,759	28,326	27,014	25,044	18,217	19,214	20,389	19,424	6,386
Number of arrests by police officers ⁽⁵⁾	3,252	4,625	3,252	1,571	2,042	1,840	1,874	1,501	1,487	484
Number of traffic citations issued ⁽⁵⁾	8,018	10,813	10,577	6,819	6,952	6,984	5,747	4,415	3,253	913
EMS average response times (minutes)	4.3	4.3	5.4 ⁽²⁾	5.4	6.2	6.0	5.6	6.2	5.6	5.7
Number of EMS calls (incl. in total calls)	4,996	4,659	4,800	4,911	4,802	5,407	5,262	5,533	5,272	5,561
Number of code enforcement inspections	2,000	2,022	2,770	3,446	2,670	2,517	2,126	1,616	1,429	1,587
Transportation										
Number of paved miles maintained	22.27	22.27	22.56	23.00	23.00	23.00	23.24	23.37	23.37	23.37
Number of vehicle repair orders completed	1,152	1,418	1,261	1,290	1,258	1,264	1,161	1,285	1,185	909
Number of city vehicles maintained	95	97	101	100	100	99	99	100	101	100
Physical Environment										
Total park acreage maintained	77	78	82	82	82	134 ⁽³⁾	134	134	134	134
Average cost per acre to mow	1,940	2,052	2,066	1,753	1,852	1,822	1,688	n/a	n/a	n/a
Average cost per acre to maintain ⁽⁴⁾	-	-	-	-	-	-	-	3,403	3,909	4,515
Cultural & Recreation										
Number of community events presented	11	7	7	6	8	8	6	5	7	10
Number of registrants in athletic programs	1,081	1,036	771	270	767	752	631	890	698	534
Number of participants in after-school programs	171	170	170	150	124	135	144	156	168	295

Note: ⁽¹⁾ Starting in 2012, Law enforcement only

⁽²⁾ EMS Response Times reflect fractional times as required by LOS Guidelines.

⁽³⁾ Total adjusted to include lakes, landscaped, vegetative and asphalt area.

⁽⁴⁾ Average cost per acre to mow is now average cost per acre to maintain and includes additional costs.

City of Greenacres, Florida
Schedule 18
Capital Asset Statistics by Function/Program
(unaudited)

Fiscal Year Ended 9/30	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function/Program										
General Government										
Office Buildings	9	9	9	9	9	9	9	9	9	9
Public Safety										
Public Safety Stations	2	2	2	2	2	2	2	2	2	2
Public Safety Sub-Stations								1	1	1
Police Patrol Vehicles ⁽⁵⁾	28	32	34	34	34	34	36	36	36	0
Fire Trucks	5	4	4	4	4	4	4	4	4	4
EMS Units (Ambulances)	4	4	4	4	4	4	4	4	4	4
Transportation										
Street lane (miles)	44.50	44.54	44.54	49.52	49.52	49.52	45.80	45.80	45.80	45.80
Traffic Signs	1,096	922	1,091	1,091	1,084	1,195	1,193	1,184	1,184	1,187
Stormwater Structures ⁽¹⁾	407	428	452	633	633	639	639	632	632	632
Physical Environment										
Baseball/Softball Fields	6	7	7	7	7	7	7	6	6	6
Soccer Fields	2	3	4	4	4	4	4	4	4	4
Cultural & Recreation										
Playgrounds	13	13	14	14	14	14	14	14	13	13
Community Centers	1	1	1	1	1	1	1	1	1	1
Parks	13	13	13	13	13	13	13	13	13	13

Note: ⁽¹⁾ Inlets, Outfalls, Control Structures and Manholes

OTHER REPORTS



NOWLEN, HOLT & MINER, P.A.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

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The Honorable Mayor and Members of the Town Commission
City of Greenacres, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida, as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City of Greenacres, Florida's basic financial statements and have issued our report thereon dated March 24, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Greenacres, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Greenacres, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Greenacres, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Greenacres, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Nowlen, Holt & Mimer, P.A.

West Palm Beach, Florida
March 24, 2017



NOWLEN, HOLT & MINER, P.A.

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MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

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The Honorable Mayor and Members of the City Council
City of Greenacres, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Greenacres, Florida, as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated March 24, 2017.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Auditor General.

Other Reports

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standard* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.5550, Rules of the Auditor General. Disclosures in those reports, which are dated March 24, 2017, should be considered in conjunction with this Management Letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the prior year that required corrective actions.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 to the financial statements.

Financial Condition

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the City of Greenacres, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Greenacres, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City of Greenacres, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. Our assessment was done as of the fiscal year end. The results of our procedures did not disclose any matters that are required to be reported.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City of Greenacres, Florida for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that the two reports were in agreement.

Special District Component Units

Section 10.554(1)(i)5.d, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes.

Based on the application of criteria in publications cited in Section 10.553, Rules of the Auditor General, there are no special district component units of the City of Greenacres, Florida.

Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the Management Letter any recommendations to improve financial management. In connection with our audit, we noted the following item.

Finding 2016-1 Credit Cards

Condition: During our testing of credit card activity we noted that two employees approved their own Credit Card Activity Summary Report (CCASR) and there was no approval documented on the CCASR for three employees.

Criteria: Adequate internal controls and accounting records are required for the preparation of financial reports.

Effect: Inadequate controls for credit card activity expose the City to the risk of fraud, misuse, and financial reporting errors.

Recommendation: We recommend that the City review its policies and procedures for credit card purchases and implement steps to provide adequate control over credit card use.

Management Response: The two employees that approved their own credit card purchases are department directors. The City immediately strengthened controls by implementing a policy that all directors' credit card purchases must be approved by the Purchasing Manager.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Single Audits

The City expended less than \$750,000 of federal awards and less than \$750,000 of state financial assistance for the year ended September 30, 2016, and was not required to have a federal single audit or a state single audit.

Response to Management Letter

The City of Greenacres, Florida's response to the finding identified in our audit is presented above. Their response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Letter

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representative, the Florida Auditor General, Federal and state awarding agencies, pass-through entities, management of the City of Greenacres, and members of the City Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Mimer, P.A.

West Palm Beach, Florida
March 24, 2017



NOWLEN, HOLT & MINER, P.A.

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**INDEPENDENT ACCOUNTANT’S REPORT
ON COMPLIANCE WITH SECTION 218.415,
FLORIDA STATUTES**

The Honorable Mayor and Members of the City Commission
City of Greenacres, Florida

We have examined the City of Greenacres, Florida’s compliance with Section 218.415, Florida Statutes during the year ended September 30, 2016. Management is responsible for the City of Greenacres, Florida’s compliance with those requirements. Our responsibility is to express an opinion on the City of Greenacres, Florida’s compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City of Greenacres, Florida’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City of Greenacres, Florida’s compliance with specified requirements.

In our opinion, the City of Greenacres, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representative, the Florida Auditor General, applicable management, and the Town Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Miner, P.A.

West Palm Beach, Florida
March 24, 2017